



# Notice of meeting of

# **Executive Member For Leisure & Culture and Advisory Panel**

То:	Councillors Crisp (Chair), Hogg, King, Vassie and Healey (Vice-Chair)								
Date:	Tuesday, 4 December 2007								
Time:	5.00 pm								
Venue:	The Marriott Room, Central Library, Museum Street, York								

# **AGENDA**

# **Notice to Members - Calling In:**

Members are reminded that, should they wish to call in any item on this agenda, notice must be given to Democracy Support Group by:

**10:00 am on Monday 3 December 2007**, if an item is called in *before* a decision is taken, *or* 

**4:00 pm on Thursday, 6 December 2007**, if an item is called in *after* a decision has been taken.

Items called in will be considered by the Scrutiny Management Committee.

# 1. Declarations of Interest

At this point, Members are asked to declare any personal or prejudicial interest they may have in the business on this agenda.





# **2. Minutes** (Pages 3 - 6)

To approve and sign the minutes of the meeting held on 19 October 2007.

# 3. Public Participation

At this point in the meeting, members of the public who registered their wish to speak regarding an item on the agenda or an issue within the Board's remit can do so. The deadline for registering is 5pm on Monday 3<sup>rd</sup> December 2007.

# 4. Leisure and Culture Performance and Finance Monitoring Report 2 (Pages 7 - 36)

This report analyses performance by reference to the service plan, the budget, and the performance indicators for all of the services funded through the Leisure and Culture budget.

# **5.** Capital Programme Monitoring Report 2 (Pages 37 - 44)

This report is to inform Members of the likely out-turn position of the 2007/08 Capital Programme based on the spend profile and information to the end of October 2007. The reports also advises Members of changes to existing schemes to allow the more effective management and monitoring of the Capital Programme and any new schemes and seek approval for their addition to the Capital Programme.

# **6. Museum's Trust Partnership Delivery Plan 2008-2013** (Pages 45 - 60)

This report asks the Executive Member to agree a new Performance Delivery Plan for the York Museums Trust for the period 2008 to 2013.

# 7. Football Pitches Strategy (Pages 61 - 74)

This report advises member of the findings of Active York's (the city's Sport & Active Leisure partnership) playing pitch analysis and their plans for improving provision in the city. It also makes recommendations for how the Council can contribute to delivering this playing pitch strategy including developing a funding application and employing a project officer.

# 8. Acomb Library Refurbishment Progress Report (Pages 75 - 80)

This report details progress made on the extension and refurbishment of Acomb Library to create a new Library Learning Centre and seeks agreement on:

- the proposed opening hours
- the naming of the centre
- the provision of refreshments

# 9. Any Other Matters which the Chair decides are urgent under the Local Government Act 1972

# **Democracy Officer:**

Name: Tracy Wallis Contact details:

- Telephone (01904) 551027
- E-mail tracy.wallis@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.



# **About City of York Council Meetings**

# Would you like to speak at this meeting?

If you would, you will need to:

- register by contacting the Democracy Officer (whose name and contact details can be found on the agenda for the meeting) no later than 5.00 pm on the last working day before the meeting;
- ensure that what you want to say speak relates to an item of business on the agenda or an issue which the committee has power to consider (speak to the Democracy Officer for advice on this);
- find out about the rules for public speaking from the Democracy Officer.

A leaflet on public participation is available on the Council's website or from Democratic Services by telephoning York (01904) 551088

# Further information about what's being discussed at this meeting

All the reports which Members will be considering are available for viewing online on the Council's website. Alternatively, copies of individual reports or the full agenda are available from Democratic Services. Contact the Democracy Officer whose name and contact details are given on the agenda for the meeting. Please note a small charge may be made for full copies of the agenda requested to cover administration costs.

## **Access Arrangements**

We will make every effort to make the meeting accessible to you. The meeting will usually be held in a wheelchair accessible venue with an induction hearing loop. We can provide the agenda or reports in large print, electronically (computer disk or by email), in Braille or on audio tape. Some formats will take longer than others so please give as much notice as possible (at least 48 hours for Braille or audio tape).

If you have any further access requirements such as parking close-by or a sign language interpreter then please let us know. Contact the Democracy Officer whose name and contact details are given on the order of business for the meeting.

Every effort will also be made to make information available in another language, either by providing translated information or an interpreter providing sufficient advance notice is given. Telephone York (01904) 551550 for this service.

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# **Holding the Executive to Account**

The majority of councillors are not appointed to the Executive (38 out of 47). Any 3 non-Executive councillors can 'call-in' an item of business from a published Executive (or Executive Member Advisory Panel (EMAP)) agenda. The Executive will still discuss the 'called in' business on the published date and will set out its views for consideration by a specially convened Scrutiny Management Committee (SMC). That SMC meeting will then make its recommendations to the next scheduled Executive meeting in the following week, where a final decision on the 'called-in' business will be made.

## **Scrutiny Committees**

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

- Monitor the performance and effectiveness of services;
- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

## Who Gets Agenda and Reports for our Meetings?

- Councillors get copies of all agenda and reports for the committees to which they are appointed by the Council;
- Relevant Council Officers get copies of relevant agenda and reports for the committees which they report to;
- Public libraries get copies of **all** public agenda/reports.

City of York Council	Minutes
MEETING	EXECUTIVE MEMBER FOR LEISURE & CULTURE AND ADVISORY PANEL
DATE	19 OCTOBER 2007
PRESENT	COUNCILLORS CRISP (CHAIR), KING, VASSIE AND HEALEY (VICE-CHAIR)
APOLOGIES	COUNCILLORS HOGG

#### 16. DECLARATIONS OF INTEREST

Members were asked to declare any personal or prejudicial interests they may have in the business on the agenda. No interests were declared.

#### 17. MINUTES

RESOLVED: That the minutes of the meeting of the Executive

Member for Leisure and Culture and Advisory Panel held on 4 September be approved and signed by the Chair and Executive Member as a correct record.

#### 18. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak under the Council's Public Participation Scheme.

#### 19. REGIONAL CULTURAL COMMENTARY AND IMPROVEMENT PLAN

Members considered a report which updated them on two recent initiatives that the Lifelong Learning and Culture team had undertaken as part of a drive for continuous improvement in the services that it provides, these being the first Regional Cultural Commentary for York and Self-assessment using the "Towards an Excellent Service" (TAES) model.

The report detailed the background to the two schemes, and their purposes and aims. Officers reported that they welcomed the two schemes as they felt that they were beneficial in improving delivery and were useful benchmarking tools.

Members discussed the Self Improvement plan detailed in the report, the aspirations in terms of CPA scoring, and the strengths and areas for consideration/development of the two schemes. Members further discussed the provision of training courses in public libraries, the provision of activities for young people, and the community sport structure.

#### Advice of the Advisory Panel

# Page 4

That the Executive Member be advised to note the Towards an Excellent Service' model (TAES) self-assessment, the Regional Cultural Commentary and the areas for improvement planning set out in the report and annexes, and the comments of Members.

## **Decision of the Executive Member**

RESOLVED: That the advice of the Advisory Panel be accepted and

endorsed.

REASON: So that a rigorous programme of service improvement

can be taken forward.

# 20. MUSEUM TRUST PARTNERSHIP DELIVERY PLAN 2008-2013

Members considered a report which updated them on the progress of the York Museums Trust (YMT) towards meeting the targets agreed in the Partnership Delivery Plan.

The Partnership Delivery Plan (PDP) approved by members in December 2002 outlined the key targets and objectives which the Council requires YMT to work towards over the next five years. Members had asked for regular updates on progress. This report covered the period April 2007 to September 2007.

The report updated on the capital programme, including the Art Gallery Roof, the Hospitium, and the Heritage Lottery Fund Bid in respect of the Yorkshire Museum and Gardens.

Michael Woodward, Director of Finance and Business Development of the YMT attended the meeting to update Members on progress in the above areas. Members were also updated regarding the ongoing developments of the Castle Museum, the increase in visitor numbers due to a television advertising campaign, and the developments to celebrate the 70<sup>th</sup> anniversary of the museum next year.

Updates were provided on the Hospitium project.

The report detailed the current capital programme and the reprofile requested in paragraphs 14 & 15 of the report :

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		£,000s
2007/08	Hospitium	200
	1960's Experience	200
2008/09	Prison Experience	100
	Yorkshire Museum	500
2009/10	Yorkshire Museum	500
	Gardens	263

Reprofile requested

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2007/08	Hospitium	200
	1960's Experience	200
	Art Gallery Roof	200
2008/09	Prison Experience	100
	Yorkshire Museum	100
2009/10	Yorkshire Museum	500
	Gardens	263
2010/11	Yorkshire Museum	200

# Advice of the Advisory Panel

That the Executive Member be advised to:

- Note the performance of the York Museums Trust, and Members comments;
- Agree to the application of the Council's capital as set out in paragraph 15 of the report and detailed above:
- Recommend that the Executive considers the trust's request for £250k of prudential borrowing in order to fund the balance of the Hospitium scheme.

## Decision of the Executive Member

RESOLVED: That the advice of the Advisory Panel be accepted and

endorsed.

REASON: To fulfil the Council's role under the Partnership

Delivery Plan.

Cllr C. Vassie Executive Member for Leisure and Culture

Cllr.S.Crisp Chair of Advisory Panel

The meeting started at 3.45 pm and finished at 4.50 pm.

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# Meeting of Executive Member for Leisure and Culture and Advisory Panel

4 December 2007

Report of the Director of Learning, Culture and Children's Services

# Service Plan Performance Monitoring Period 2 (1 August – 31 October): Leisure and Culture

# **Summary**

1. This report analyses performance by reference to the service plan, the budget, and the performance indicators for all of the services funded through the Leisure and Culture budget.

# Background

- 2. Last year, the council introduced a new cycle for reporting to the Executive Member. A common proforma has been developed for all services in the directorate which summarises progress against the actions listed in the service plan, records variations from the budget, and comments on performance against the Performance Indicators for which information has become available during the reporting period. These are attached as an annex to the covering report. Service Managers have been asked to use no more than 2 sides of A4 for their monitoring report.
- 3. A summary of the main findings on progress for the Executive Member's portfolio as a whole is included below.

# **Analysis**

- 4. The main message from the service plan monitoring reports is that the great majority of planned projects are on track. Particularly noteworthy has been:
  - The layout of Central Library has been improved with a flexible learning centre created in Room 18
  - Completion of the Green Lane allotments drainage scheme
  - Yearsley Pool opened on time after its refurbishment
  - The First York Boccia Club came third in the National Boccia Finals in Nottingham
  - 90% of children are now participating in 2 hours of PE and school sport per week, an increase of 19% on last year
  - Securing funding for and appointing a Children's Centres Community Arts
     Officer

- The Illuminating York Festival which drew excellent responses from the public
- 5. Issues that have not yet been progressed include:
  - Whilst we submitted an HLF bid for the Mystery Plays programme we have been asked to revise it and resubmit.
  - Completion of an education pack with Yorkshire Wildlife Trust. This has been put back to the winter due to staff vacancies with the Yorkshire Wildlife Trust
- 6. The Key PIs are generally on track:
  - The number of new events supported by the Arts and Culture service is ahead of target as is the number of community groups worked with
  - Attendances at the Theatre Royal are ahead of target
  - Number of school programmes run by Parks & Open Spaces has exceeded target
  - The increase in the number of visits to our museums and galleries has been maintained by the York Museums Trust
- 7. Areas of concern are:
  - The number of pupils in Performing Arts Centres. This remains below target, partly because of some provision moving into private provision. This is being actively addressed.
  - Number of library visits are down due to the temporary closure of Acomb Library and the restriction on hours at the Central Library.

# Consultation

8. Not applicable.

### **Options**

9. There are no options associated with this report; it is for information only.

# **Corporate Priorities**

- 10. The service plans funded through the Leisure and Culture budget are derived from the Lifelong Learning and Leisure Plan 2005 2008, which includes a link with the corporate priorities under each of the following headings:
  - Making York More Eventful
  - Engaging in Learning
  - Being Healthy
  - Making a Positive Contribution
  - Taking Pride and Pleasure in the Environment
  - Economic Well-being
  - Staying Safe

Infrastructure Planning

# **Financial Implications**

- 11. Based on the actuals to date and other information on future expenditure plans and income generation, an assessment has been made by budget managers of the likely net outturn for each service plan and cost centre. At this stage in the year there is no reason to suggest that most budgets will not come in at or about the level of the current approved budget. There are though a number of exceptions to this and these variations are summarised in the Annex with full details provided in the budget section of each service plan profile.
- 12. The original net budget for Leisure & Culture for 2007/08 was set at £9,478k. Since then there have been a number of changes made (the annex provides details) resulting in a latest approved net budget of £9,556k. In total the projected net outturn for 2007/08 is £9,639k, leaving a projected net overspend of £83k or 0.9%.
- 13. The first budget monitoring report for 2007/08 presented to EMAP in September highlighted a projected net overspend (after mitigating action) of £104k. The individual service plan financial monitoring sheets in the Annex now show a total net projected overspend of £161k. To offset this a number of service managers have proposed mitigating action to hold back expenditure totalling £78k, with the details again shown in the Annex. The result of this action leaves the net projected overspend of £83k which is an improvement on the position reported in the first monitoring report. The major changes from the 1<sup>st</sup> monitoring report are set out briefly below with full details of each in the Annex:
  - An increased saving of £54k from posts kept vacant on a short term basis following the recent libraries restructure to help mitigate some of the libraries income shortfall.
  - An improved position at Yearsley Pool of £26k following the recent refurbishment and higher than anticipated staff savings during the closure period.
  - Unbudgeted costs of £46k due to the delayed handover of the Barbican Centre that were not reported at the time of the first monitor.
- 14. Officers will continue to work to identify further savings to bridge the remaining £83k budget gap before the end of the financial year, including reviewing savings options that are being developed as part of the 2008/09 budget process to see if any could be implemented prior to 1 April 2008.

# Other Implications

15. The report has no Human Resources, Equalities, Legal, Crime and Disorder, Information Technology, or Property implications.

# **Risk Management**

16. All of the service plans include a section on risk management. The risk associated with the savings proposals are significant and will have an impact

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on service delivery. Of particular concern is the proposed cut in the Library Bookstock budget, which will have a damaging impact on performance against the PIs for the culture block and could cap the performance of the council as a whole in the CPA assessment.

## Recommendations

17. The Executive Member is recommended to note the performance of services within the directorate funded through the Leisure and Culture budget.

Reason: To monitor and review performance in his portfolio area.

#### **Contact Details**

Author:

Charlie Croft
Assistant Director (Lifelong
Learning and Culture)

Tel No: 553371

Richard Hartle Head of Finance (LCCS)

Tel No. Ext 4225

**Chief Officer Responsible for the report:** 

Charlie Croft

Assistant Director (Lifelong Learning and

Culture)

Report Approved **Date** 20.11.07

**Specialist Implications Officer** 

Richard Hartle Head of Finance (LCCS) Tel No. Ext 4225

Wards Affected: List wards or tick box to indicate all

All √

## For further information please contact the author of the report

#### Annex

Summary service plan budget position and monitoring reports

### **Background Papers:**

Learning Culture and Children's Services Service Plans 2007/08



# Learning, Culture & Children's Services Service Plan Report, Monitor 2 2007 – 2008

# **Contents:**

# **Financial Monitoring Reports**

Leisure & Culture Portfolio Summary

Leisure Support Services

# **Service Plans and Budget Monitoring Reports**

Lifelong Learning and Culture General Pls

Arts and Culture

Early Years, Extended Schools and Community

Libraries and Heritage

Parks and Open Spaces

Sports and Active Leisure

Leisure & Culture Portfolio Summary	£000
2007/08 Original Estimate (Net Cost)	9,478
<ul> <li>Approved Changes:         <ul> <li>Yearsley Pool R&amp;M Closure Supplementary Estimate</li> <li>(Exec 12/06/07) NR</li> </ul> </li> </ul>	+ 40
NNDR Budget Adjustments (Corporate)	+ 3
Director's Delegated Virgments	
<ul> <li><u>Director's Delegated Virements:</u></li> <li>Allocation of residual budgets following Arts &amp; Culture restructure</li> </ul>	- 1
British Association Science Festival - from Strategy Team Budget NR	+ 35
2007/08 Latest Approved Budget (Net Cost)	9,556

2007/08 Latest Approved Budget							
	£000						
Employees	3,956						
Premises	1,979						
Transport	70						
Supplies & Services	3,249						
Miscellaneous:							
Recharges	2,578						
Delegated / Devolved	0						
Other	0						
Capital Financing	2,076						
0 0 1	40.040						
Gross Cost	13,910						
Less Income	4,354						
2000 111001110	1,004						
Net Cost	9,556						

Summary of Service Plan Variations from the Approved Budget:	Latest Approved Budget £000	Total Net Variation £000	Projected Outturn Expenditure £000	Variation %
Lifelong Learning & Culture				
Arts & Culture (Leisure)	821	0	821	-
Libraries & Heritage	4,562	+ 19	4,581	+ 0.4%
Parks & Open Spaces	1,219	0	1,219	-
Sport & Active Leisure	2,773	+ 70	2,843	+ 2.5%
Leisure Support Services	0	- 6	- 6	n/a
Partnerships & Early Intervention				
Early Years & Extended Schools (Leisure)	181	0	181	-
Leisure & Culture Portfolio Total	9,556	+ 83	9,639	+ 0.9%

# Section B: Budget

Leisure Support Services  2007/08 Original Estimate (Net Cost)  Approved Changes:	£000 0
<u>Director's Delegated Virements:</u>	
2007/08 Latest Approved Budget (Net Cost)	0

2007/08 Latest Approved Budget							
	£000						
Employees	209						
Premises	0						
Transport	6						
Supplies & Services	43						
Miscellaneous:							
Recharges	1,368						
Delegated / Devolved	0						
Other	0						
Capital Financing	0						
Gross Cost	1,625						
Less Income	1,625						
Net Cost	0						

Significant Variations from the Approved Budget:						
No significant variations to report.	6					
Net amount of all other minor variations in expenditure and income.	- 6					
Projected Net Outturn Expenditure						
Overall Net Variation from the Approved Budget						
Percentage Variation from the Net Approved Budget	0%					
Percentage Variation from the Gross Approved Budget	- 0.4%					

## 2007/08 Monitor 2~ Lifelong Learning & Culture

			Historical Trend			Historical Trend		Historical Trend		Historical Trend 07/0		07/08	3		08/09 09/10 06/07		06/07		
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Unitary Average	PI appears as a Key PI	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded				
CYP11.7 (CYP7b)	Percentage of residents satisfaction with leisure activities for young people (measured through residents opinion	Charlie Croft	25% 29%	29% 30%	17% 35%	actual profile				38%	40%	42%							
SSC11.3 (BVPI	survey) Percentage of residents satisfaction with LA cultural	Charlie Croft	44%	40%		actual				100/	45%	60%	57.6%						
SSC11.3 (BVPI	services - Sports and leisure  Percentage of residents satisfaction with LA cultural services - Libraries	Charlie Croft	62% 64% 76%	65% 66%	45% 73% 67%	profile actual profile				67%	68%	69%	72.2%						
SSC11.3 (BVPI	Percentage of residents satisfaction with LA cultural	Charlie Croft	62%	67%	76%	actual					75%	76%	46.4%						
SSC11.3	services - Museums & Galleries  Percentage of residents satisfaction with LA cultural services - Theatres and Concert	Charlie Croft	72% 65% 76%	64% 67% 79%	68%	profile actual profile				70%	74%	75%	50.1%						
SSC11.3 (BVPI	Halls Percentage of residents satisfaction with LA cultural services - Parks and Open	Charlie Croft	70%	76%	78%	actual				76%	78%	80%	74.0%						
SSC13.1	Spaces  Number of community groups with whom Leisure has worked with during the year	Charlie Croft	630	513	790	actual	348 350	471 420	480	520	525	530							
	Number of those which are new groups (Information only)	Charlie Croft	238	299	291	actual profile	57	100							information only				
CYP7a	Percentage of users satisfaction with leisure activities for young people (measured through participants opinion survey)	Charlie Croft		89%	87% 89%	actual profile				89%	89%	89%							

Any PI No. that is shown in yellow indicates that this PI is a Local Area Agreement PI

PI is lower than the lower quartile mark when comparing to available Quartile information for that year
PI is higher than the upper quartile mark when comparing to available Quartile information for that year
Actual is better than the profile by the tolerance factor
Actual is worse than the profile by the tolerance factor

O3/P5 Indicates that this PI appears as a Key PI in the CYPP 2007/10 and or supports a Corporate Priority



# Learning, Culture & Children's Services Service Plan Monitor 2 (1 August –31 October) 2007 – 2008

Service: Arts and Culture Service Manager: Gill Cooper

#### **Section A: Service Plan Initiatives and Actions**

#### 1. Achievements.

- £10K of Community Arts Grants distributed to local community groups. Summer project at Bell Farm Adventure playground particularly well received.
- Working with the Children's Trust Management Board we have secured funding for and appointed a 1-year Children's Centres Community Arts worker. Emma Richards took up post in September. We will be looking to secure funds for a continuation of this work.
- Relate Teenage creative writing project was highlighted as excellent work at Relate's National AGM in Harrogate.
- Wellcome Trust Biomation project completed first phase with children with Diabetes. Well received by patients and NHS professionals.
- Young People's Arts Award steering group set up on behalf of the city and training for mentors organised for September. 2 cohorts of young people going through the scheme at the moment.
- Successful performing Arts Centre Trip with the Youth Jazz Band and orchestra to the Alps.
- Mediabox application for community film and media work submitted. Decision expected at the end of November.
- 8 schools signed up to Wider Opportunities programme roll out.
- The work on the Big Draw Community Arts programme run by Arts Action team has been
  put forward for the National big draw awards. We won this in 2005 and the activity this
  year was also very successful so we are keeping our fingers crossed.
- Illuminating York Festival had some terrific responses from the general public both to Usman Haques artwork on the Minster to the Inspire programme in the city centre churches. Full evaluation currently in progress.
- Work continuing to deliver an arts programme to ex Yearsley Bridge residents working with and supported by the Adult Social services team.
- Refurbishment project at Melbourne Street Centre through the first round of the Big Lottery Community Spaces application process. Currently working with them and Yorkshire Forward looking at the Ecological innovation aspects to this proposed refurbishment

#### 2. Actions planned but not completed.

- HLF bid submitted for 5 year Mystery Plays programme but after initial feedback have agreed to withdraw and been asked to resubmit a revised bid.
- Festival of the Rivers affected by poor weather in June and early July
- Hungate Open Air gallery delayed during monitoring period

#### Commentary

Working with Co-ordinating group to submit a revised bid in March 2008

Currently considering moving timing of Festival.

This has now opened on 17<sup>th</sup> October and first exhibition has been very well received.

# 2007/08 Monitor 2 ~ Arts & Culture (incl Music Service) ~ Lifelong Learning & Culture

			Historical Trend			storical Trend 07/08					08/09 09/10 05/06				
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Unitary Average	PI appears as a Key PI	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded
CYP11.4 (LA2a)	No. of arts events for young people supported by York @Large	Gill Cooper		330	301	actual profile				340	350	360			
CYP11.8 (PA1)	No. pupils taking instrumental with A&C service in school (DfES return in Feb)	Gill Cooper	2501 2500	2244 2500	2356 2550	actual profile	2356 2300	2235 2350	2300	2600	2650	2675			Lower than expected, given that we still have a large waiting list. We will be undertaking a review of teacher time use to pick up any problem areas.
EDE5.1 (LY12)	Percentage of respondents (Talkabout Survey) who see	Gill Cooper		42.5%	42.5%	actual				45.0%	50.0%	55.0%			
EDE5.2	York as 'cosmopolitan, vibrant.  Number of high quality events in the city supported by	Gill		180	47.5% 47.5%	profile actual				184	188	192			
	York@Large Number of new festival/event activities designed to target	Cooper				profile actual									
SSC12.1	communities with low participation rates	Cooper				profile				30	34	38			
SSC12.2 (LY11)	Number of visits to www.yorkfestivals.com  No. of pupils in ensembles at	Gill Cooper		18691 6880	33714 7568	profile	9000	25861 10150	18000	20000	25000	30000			The Unique visitor numbers to this website continue to rise faster than expected. General Increase in using the web for information search.
PA2a	PAC (DfES return at the end of spring term)	Gill Cooper Gill	478 550	368 410	479 410	profile	479 500	510	430	440	500	540			Much lower than predicted as the Bollywood provision is now being provided privately. However the Young People's arts officer is now in post and will be undertaking work for a relaunch of the centres in January 2008
PA2b PA3	No. of pupils in Arts service supported ensembles % of all schools having a 'Live	Cooper	75%	175 200 84%	100 200 72%	actual profile actual	100 180	130	130	230 85%	250 85%	260 85%			As we are moving towards KS2 provision through whole class teaching this target may have to be reviewed.
LA1	Arts Week' workshop  No. of Community Arts initiatives supported by the Arts & Culture	Gill	85% 232	85% 284	85% 322	profile actual	152	215		230	230	230			Full team in post, including an events assistant
LA2a	Service.  No of events in the city supported by the Arts & Culture	Gill	110 233	248 212	230 N/A	profile actual	120 118	180 139	220	269	270				Full team in post, including an events assistant
LA2b	No. of those events that are new (CYP11.4 was LA2a)	Gill Cooper	120 49	244 126	256 175	profile actual profile	51 45	63	47	50	50	50			Full team in post, including an events assistant
LA3b	No of performances and attendances at Theatre Royal	Gill	40 452 (137368) 450	51 486 (142073) 504	50 750 (149,355) 520	actual	212 (34,000) 150	46 314 (62,251) 240	375	520 (145800)	520 (148000)	400			
LY13	(Quarterly collection)  Number of new festivals/event	Gill	(140000)	(140200)	(143,000)	profile actual	(36,000)	(50,500)	(100,100)	2	2	2			
VJ8B	activities  Ensuring that tourism through First Stop York continues to make a major contribution to the York economy: total visitor	Gill	£283.6m	£311.8	2 N/A	profile actual									
V002	spend across the tourism industry per annum. (Actuals and targets relate to 2 year prior than the year it is shown in)	Cooper	2200.0111	£270m	£270m	profile									
VJ8C	Ensuring that tourism through First Stop York continues to make a major contribution to the York economy: maintain a minimum number of annual jobs	Gill Cooper	8681	9561	N/A	actual									
	at (Actuals and targets relate to 2 year prior than the year it is shown in)	Оооры		9000	9000	profile									

Any PI No. that is shown in yellow indicates that this PI is a Local Area Agreement PI

PI is lower than the lower quartile mark when comparing to available Quartile information for that year

PI is higher than the upper quartile mark when comparing to available Quartile information for that year

Actual is better than the profile by the tolerance factor

Actual is worse than the profile by the tolerance factor

03/P5 Indicates that this PI appears as a Key PI in the CYPP 2007/10 and or supports a Corporate Priority

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# Section B: Budget

Arts & Culture (Leisure)  2007/08 Original Estimate (Net Cost)  Approved Changes:	£000 787
Director's Delegated Virements:     Allocation of residual budgets following Arts & Culture restructure     British Association Science Festival - from Strategy Team Budget NR	- 1 + 35
2007/08 Latest Approved Budget (Net Cost)	821

2007/08 Latest Approved	Budget
	£000
Employees	241
Premises	3
Transport	4
Supplies & Services	496
Miscellaneous:	
Recharges	208
Delegated / Devolved	0
Other	0
Capital Financing	0
Gross Cost	952
Less Income	132
Net Cost	821

Significant Variations from the Approved Budget:	
No significant variations to report.	
Projected Net Outturn Expenditure	821
Overall Net Variation from the Approved Budget	0
Percentage Net Variation from the Approved Budget	0%



# Learning, Culture & Children's Services Service Plan Monitor 2 (1 August –31 October) 2007 – 2008

Service: Early Years & Extended Schools Service

Service Manager: Heather Marsland

#### Section A: Service Plan Initiatives and Actions

#### 1. Achievements.

- Shared Foundation Newsletter ready to send out to partners
- The YorOk service directory website is now live
- The full YorOK website is in the final stages of testing and is currently being populated with content, including publicising transport options for families; information on sexual health to help reduce level of teenage pregnancy; encouraging referral to young peoples misuse service; the raising awareness of safeguarding; and the delivery of the Youth Offer
- Family Information Service (formerly Children's Information Service) to develop support
  package for extended schools, and consultation support to schools this will be through
  the Children's Centre/Extended Schools information folder, and consultation has occurred
  through schools as part of the Childcare Sufficiency Audit
- The Cultural Diversity Project continues, including a new girls youth group, and the continuing support to families, including so that children can attend holiday activities
- Summer programme for looked after children and young people at risk of social exclusion successfully held
- A city wide recruitment and retention strategy for Early Years Workforce has been developed
- Monitoring and evaluation of '3 & 4 year old' and '2 year old (disadvantaged)' Pathfinder Projects continues, including monitoring returns to DCSF, wide consultation with providers and face to face interviews with parents. The former project will now run till national rollout in 2010 and the former extended to 2009
- The development of future equitable funding between the Private, Voluntary and Independent and maintained sectors continues with wide consultation with all PVI settings underway
- The "Communicating Matters" training to the PVI sector to develop more effective partnership working has been organised with the course already fully booked. The training will be held in January.
- Taking Play Forward partnership meeting held; information and application packs for Taking Play Forward grants have been distributed

#### 2. Actions planned but not completed. Commentary

 To carry out self-assessment for Matrix Award for providing IAG Now scheduled for February as Department for Children, Schools and Families has set new standards for Family Information Service's

# 2007/08 Monitor 2 ~ Early Years and Extended Schools ~ Partnerships & Early Intervention

			His	storical Tre	end	07/08			08/09	09/10	05/06				
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Unitary Average	PI appears as a Key PI	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded
CYP9.1	% of VIP settings gaining 'good' or 'outstanding' in Ofsted reports for childcare and nursery education	Heather Marsland		65%	Care=72 % Edu= 61%	actual profile				75%	85%	90%			
CYP11.1 (EY11)	Number of primary schools designated as meeting core offer for extended schools	Heather Marsland		8	15	actual profile				54	54	54			
CYP11.2	Number of secondary schools designated as meeting core offer for extended schools	Heather Marsland		4	4	actual profile				10	10	10		О3	
CYP11.5	Number of young people taking	Heather	41084	40255	54951	actual		34653			55167	56822			Provisional Data - Final figure still to be calculated - waiting on providers to send their own figures, we are confident that
(CYP2)	part in the holiday activities programme	Marsland	20800	37000	38000	profile		52000		53560 (39,000)	(40,000)	(41,200)		O3	the target will be achieved.
CYP11.11	Number of play providers working to improve the quality of play provision through adopting the '9 Better Play Objectives'	Mary Bailey		25	25	actual profile				37	46	55		О3	
0.40.4	Percentage of 3-year-olds receiving a good quality, free,		104.8%	101.1%	104.14%	actual	100.1%								
CYP18.1 (EY8)	early years education place in the voluntary, private or maintained sectors.)	Heather Marsland	96.8%	103.1%	100.0%	profile	100.0%		100.0%	100.0%	100.0%	105.0%		O5/P8	
	No. of community groups working		43	56	107	actual		113							
SSC9.6 (CYP1)	in partnership with CYC to deliver Young people's holiday prog.	Mary Bailey	39	48	53	profile		55		58	63	70			Schools Out continues to prove more and more popular hence the need for more community groups to work with
BVPI -	% of leaders of integrated early education and childcare settings funded or part-funded by the	Ann		9.30%	26%	actual									
222a	local authority with a qualification at Level 4 or above this training is funded by dcsf transformation fund (Sept06-March 08).	Spetch		50%	60%	profile				70%	80%	85% 27%			
BVPI -	% of leaders of integrated early education and childcare settings funded or part-funded by the local authority which have input from staff with graduate or post	Ann		0%	4%	actual									
	graduate training in teaching or child development this training is funded by the dcsf transformation fund (Sept 06- March 08)	Spetch		67%	65%	profile				75%	80%	85%	62%		
	Proportion of 3 year olds with a	Heather	35.8%	36.4%	34.63%	actual	30.6%								
EU 4	pre-school nursery place in the maintained sector (Autumn Term)	Marsland	32.9%	35.7%	32.7%	profile	32.7%		32.7%	32.7%	32.7%	32.7%			
EY10	Number after school places and holiday places provided (registered under Ofsted and as	Heather Marsland	2331	2545	2838	actual	2848	2785			2500	2500			The figure exceeds the target due to parental demand for more holiday places
	reported in the Childrens Services Plan)				2500	profile	2500	2500	2500	2500					
EY1	% of enquiriers to the Children's Information Service rating the service as 'Excellent' or 'Very	Heather Marsland			92% 90%	actual profile	94%	100% 90%	90%	90%	90%	90%			Figure possibly skewed due to a low return rate of feedback, all of which rated the service as 'excellent' or 'very good'
	Good' % of staff appraised during the	Heather	100%	100%	100%	actual	97%	100%	5570	5570	<u> </u>				
EY7	year	Marsland	100%	100%	100%	profile	100%	100%	100%	100%	100%	100%			
EY9	To ensure early years settings, inspected by Ofsted, are making satisfactory progress in delivering EL Goals	Heather Marsland	100% 94%	N/A 94%	100% 94%	actual profile				94%	94%	94%			

# 2007/08 Monitor 2 ~ Early Years and Extended Schools ~ Partnerships & Early Intervention

			Hi	storical Tre	nd			07/08			08/09	09/10	05/06		
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)		Target		PI appears as a Key PI	
CYP4	Number of holiday activities	Mary	552	423	597	actual					622	640			
CIF4	Inditiber of floriday activities	Bailey	569	569	586	profile				604	022	040			
	No.of support visits from the Developmental Worker Team to each Headteacher and their	Anne				actual	60	83							
	active Shared Foundation Partnership (measured termly)	Spetch				profile	38	76	114	114					

Any PI No. that is shown in yellow indicates that this PI is a Local Area Agreement PI

PI is lower than the lower quartile mark when comparing to available Quartile information for that year PI is higher than the upper quartile mark when comparing to available Quartile information for that year Actual is better than the profile by the tolerance factor Actual is worse than the profile by the tolerance factor

O3/P5 Indicates that this PI appears as a Key PI in the CYPP 2007/10 and or supports a Corporate Priority

) Indicates LAA target

# Section B: Budget

Early Years & Extended Schools (Leisure)	£000
2007/08 Original Estimate (Net Cost) Approved Changes:	181
Director's Delegated Virements:	
2007/08 Latest Approved Budget (Net Cost)	181

2007/08 Latest Approved	Budget
	£000
Employees	70
Premises	1
Transport	13
Supplies & Services	121
Miscellaneous:	
Recharges	42
Delegated / Devolved	0
Other	0
Capital Financing	0
Gross Cost	246
Less Income	65
Net Cost	181

Significant Variations from the Approved Budget:	
No significant variations to report.	
Projected Net Outturn Expenditure	181
Overall Net Variation from the Approved Budget	0
Percentage Net Variation from the Approved Budget	0%



# Learning, Culture & Children's Services Service Plan Monitor 2 (1 August –31 October) 2007 – 2008

Service: Libraries and Heritage Service Manager: Fiona Williams

#### **Section A: Service Plan Initiatives and Actions**

#### 1. Achievements.

- Summer Reading Challenge successfully completed.
- Continued to recruit to vacancies and work on new staffing structure. This has taken a lot of staff time.
- Work on the new Acomb Library Learning Centre continues to be on budget and on time.
   Staff have been undertaking a training programme to equip them with the skills to deliver the new service there. We have been working with Adult and Community Education on the detail of the service delivery
- Improved the layout of the central library making better use of the foyer area. Created a flexible learning centre in room 18, moving the people's network to the lending library (increasing access to it by 2 days a week).
- Hosted just after work adult education sessions on Thursday evenings at the central library.
- New Strategic Manager Reading and Information started. This completes the strategic team and will enable the service to move forward more quickly

# 2. Actions planned but not completed.

• Library opening hours had to be reduced temporarily because of staffing shortages

#### Commentary

We have recruited more relief staff and worked hard to fill vacancies to make this as short a time as possible

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# 2007/08 Monitor 2 ~ Libraries & Heritage ~ Lifelong Learning & Culture

		storical Tre	end			07/08	7/08 08/09 09/10 05/06						<b>1</b>		
		Service	HI	Storical Tre	10		1ot	2nd	3rd	3rd Mon	00/09	09/10	03/00		
Code	Description of PI	Manager	04/05	05/06	06/07		1st Monitor (4 mths)		Quarter/T erm	Target (Whole Year)	Target	Target	Unitary Average	PI appears as a Key PI	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded
EDE4.8	The number of adults registering and completing courses through	Fiona			897	actual		1002							
(LPSA 10.4)	public libraries (academic yr rep)	Williams		763	838	profile				840	2519				
EDEE 0	No. of visits/usages of		3134	4028	5036	actual	1563	2830							
EDE5.3 (BVPI	museums/galleries per 1000 population (for all LA funded or	Fiona Williams									3882	4278	1869		
170a)	part funded museums from 2005/06)		3073	3134	3134	profile	1400	2800	3300	4000					
BVPI 220	Compliance Against the Public Library Service Standards	Fiona	2	1	2	actual					3	3			
	(PLSS).	Williams		2	3	profile				3					
	Compliance Against the Public Library Service Standards	Fiona		8 10	10	actual									
BVPI 220i	(PLSS). The number of PLSS the authority has complied with	Williams	8	10	16	profile				16	16	16			
				10	16	profile				10					
	Compliance Against the PLSS. The general progress the	Fiona		0.0	0.0	actual									
BVPI 220ii	authority has made against the PLSS from the previous financial	\\/illiama	0.5	0.5	1.5	profile				0.0	0.0	0.0			
	year Compliance Against the PLSS			0.0		pronic				0.0					
B\/PI 220ii	where the PLSS are not met, the number of individual standards	Fiona	0	0.5	0.5	actual					0.0	0.5			
DVITZZON	that authorities are within 5% of achieving	Williams	Ů	0.5	0.0	profile				0.0	0.0	0.5			
	Compliance Against the PLSS														
	provision to the general public	Fiona		N/A Met under PLS1	N/A Met	actual									
BVPI 220iv	libraries (ie mobile libraries and	Williams			under PLS1						N/A	N/A			
	other service points as defined within PLSS1).					profile				N/A					
BVPI 118a	success in obtaining a book to	Fiona	Not req	Not req	85.6%	actual					Not req	87%	N/A		
BVPIIIoa	borrow (measured every 3	Williams	Not req	Not req	70%	profile				Not req	Not req	87%	N/A		
	Libraries: % of adult library users reporting success in gaining				86%	actual									
BVPI 118b	information as a result of a search or enquiry (measured	Fiona Williams	Not req	Not req	69%	profile				Not req	Not req	88%	N/A		
	every 3 years) Satisfaction with the library									Norted					
BVPI 118c	service (measured every 3	Fiona Williams	Not req	Not req	92%	actual				Not	Not req	94%	N/A		
	years)	-		040/	94%	profile				Not req					
PLS1	Proportion of households living within specified distance of a	Fiona Williams	91%	91%	91%	actual					91%	91%			
	static library (1 and 2 miles)	villiants		91%	91%	profile				91%					
PLS2	hours per 1,000 population for	Fiona Williams	107	105	105	actual				400	106	1			
	all libraries	· · · · · · · · · · · · · · · · · · ·	111	106	106	profile				106					
PLS3		Fiona		100%	100%	actual					100%	100%			
1 200				100%	100%	profile				100%	100 /0	10070			
	I	-		<u> </u>	L										

# 2007/08 Monitor 2 ~ Libraries & Heritage ~ Lifelong Learning & Culture

			His	storical Tre	end			07/08			08/09	09/10	05/06		
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Unitary Average	PI appears as a Key PI	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded
PLS4	Total number of electronic workstations with access to the internet and the libraries catalogue available to users per	Fiona Williams	7	6 7	8	actual profile				7	7	7			
PLS5(i)	10,000 population % of requests for books met within 7 days	Fiona Williams	49% 53%	60% 50%	39% 61%	actual profile				68%	69%	70%			
PLS5(ii)	% of requests for books met	Fiona	63%	75%	59%	actual					82%	83%			
PLS5(iii)	within 15 days % of requests for books met	Williams Fiona	78%	70% 88%	76% 74%	profile actual				81%	94%	94%			
PLS5(III)	within 30 days	Williams	70%	85%	88%	profile				94%	94%	94%			
PLS6	No. of library visits per 1000 population	Fiona Williams	4627	4764 4850	4688	actual profile	1472	2546 3473	3810	5100	5200	5300	5271		Most of the reduction in visitors has been at Acomb Library and York Central Library. Acomb Library is closed for refurbishment, and some drop off in visitors was anticipated as part of this closure. York Central Library has also seen a fall in visitors, which may in part be due to a closure for refurbishment in September, and the opening hours being reduced temporarily (due to staffing shortages) throughout August - October. We have recruited more relief staff and worked hard to fill vacancies, and have now returned to our full scheduled hours.
PLS7	% of library users 16+ who view their library service as 'good' or	Fiona	Not req	Not req	92%	actual					Not req	95%			
	'very good (measured every 3 years)	Williams			94%	profile				Not req	·				
PLS8	% of library users under 16 who view their library as good (measured every 3 years)	Fiona Williams	Not req	86% Not req	86% 77%	actual profile				90%	Not req	Not req			
PLS9	Annual items added through purchase per 1000 population	Fiona Williams	189 177	179 193	161 216	actual profile	<b>51</b> 69	102 143	160	216	220	222			The department responsible has improved performance dramatically since last quarter, and is now adding all items to stock within one week of arrival at the library. However, the target is still not being met. This will be addressed by our work on a stock policy, which will look at how to spend our book fund in the best possible way.
PLS10	Time to replenish the lending stock on open access or available for loan	Fiona Williams	5.85	5.90 5.85	6.88	actual profile				6.50	6.50	6.50			
LH5	Issues of books and items per 1000 population	Fiona Williams	5802	6101 5628	6146 5000	actual profile	1939 1528	3369 3213	3572	4800	5000	5200			
LH6	Enquiries at the libraries per 1000 population	Fiona Williams	543	584 550	498 600	actual profile	1320	3213	3372	620	640	650			
LH1	No. of visits to the YORTIME website (QUARTERLY	Fiona Williams	83796 15900	149948 155016	177789 201198	actual profile	80315 50500	N/A 101000	151500	210000	215000	220000			Not available due to software problems.
LH2	Collection) No. of readers at the City	Fiona	3661	3110	3856	actual	30300	101000	151500		3300	3350			
-	Archive  No. of talks/exhibitions by the	Williams Fiona	2900 26	3700 16	3200 6	profile actual				3250					
LH3	City Archive	Williams	15	28	20	profile				25	26	26			
BVPI 170b	No. of those visits (BVPI 170a) of museums/galleries by person per 1000 population (for all LA	Fiona Williams	1916	2515	2716	actual	995	2830			2700	2750	887		
	funded or part funded museums from 2005/06)	· · · · · · · · · · · · · · · · · · ·	2045	2484	2484	profile	1000	2000	2300	2608					
BVPI 170c	No. of pupils visiting museums and galleries in organised	Fiona	23837	26387	26133	actual	13994	A/F			27050	27060	15072		Awaiting figure
	school groups Active borrowers as a % of	Williams	25000	25500	26500	profile actual	13000	16500	19500	27000					
CPA 1	population	Williams			20.6%	profile				30%	32%	33%			
CPA 2	Cost per library visit	Williams			N/A	actual profile									
MLA1	Number of people receiving an 'at home' service as a % of older people helped to live at home	Fiona Williams			5% 19%	actual profile				19%	19%	22%			
MLA2	Bookstart packs delivered to children (0 to 9 months)	Fiona Williams			89% 94%	actual profile				94%	94%	100%			

### 2007/08 Monitor 2 ~ Libraries & Heritage ~ Lifelong Learning & Culture

			Hi	storical Tre	nd			07/08			08/09	09/10	05/06		
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Average	PI appears as a Key Pl	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded
	Percentage of the 4-12 year old population who start the	Fiona			12%	actual					13%	14%			
	Summer Reading Challenge	Williams			10%	profile				12%	13%	14%			
	Percentage of the 4-12 year old boys who start the Summer	Fiona			10%	actual					12%	13%			
	Reading Challenge	Williams			9%	profile				11%	1270	13%			
	Percentage of starters who complete the Summer Reading	Fiona			50%	actual					56%	58%			
	Challenge	Williams			57%	profile				55%	30%	36%			
PLIM14	% take up of available ICT time	Fiona		75%	71%	actual					80%	82%			
1 LIWI14	in libraries	Williams		59%	76%	profile				77%	5576	02 /6			

Any PI No. that is shown in yellow indicates that this PI is a Local Area Agreement PI

PI is lower than the lower quartile mark when comparing to available Quartile information for that year

PI is higher than the upper quartile mark when comparing to available Quartile information for that year Actual is better than the profile by the tolerance factor

Actual is worse than the profile by the tolerance factor

O3/P5 Indicates that this PI appears as a Key PI in the CYPP 2007/10 and or supports a Corporate Priority

# Section B: Budget

<u>Libraries &amp; Heritage</u>	£000		
2007/08 Original Estimate (Net Cost) Approved Changes:	4,556		
NNDR Budget Adjustments (Corporate)	+ 6		
Director's Delegated Virements:			
2007/08 Latest Approved Budget (Net Cost)	4,562		

2007/08 Latest Approved	Budget
	£000
Employees	1,679
Premises	340
Transport	31
Supplies & Services	2,085
Miscellaneous:	
Recharges	381
Delegated / Devolved	0
Other	0
Capital Financing	325
Gross Cost	4,840
Less Income	278
Net Cost	4,562

Significant Variations from the Approved Budget:		
Archive income shortfalls and back dated electricity charges.	+ 10	
• Current projections suggest that library income is likely to fall significantly short of targets in 2007/08. The main areas of concern are; CD Rom lending (£4k), Talking Books (£4k), Reservations (£5k), Room 18 online charges (£3k), Strensall rents (£2k), Obsolete Stock (£6k), Central Library fees & charges (£7k), Central Library room hire (£10k), Fines (£3k),	+ 73	
• A number of posts have been kept vacant on a short term basis following the recent libraries restructure to help mitigate some of the income shortfall. As most posts have now been filled this option won't be available on an on-going basis.	- 63	
Net amount of all other minor variations in expenditure and income.	- 1	
Projected Net Outturn Expenditure	4,581	
Overall Net Variation from the Approved Budget		
Percentage Net Variation from the Approved Budget	+ 0.4%	



# Learning, Culture & Children's Services Service Plan Monitor 2 (1 August –31 October) 2007 – 2008

Service: Parks and Open Spaces Service Manager: Dave Meigh

## **Section A: Service Plan Initiatives and Actions**

#### 1. Achievements.

- Green Flag awards Celebration and flag raising events have taken place or are planned. West Bank Park took place on 24<sup>th</sup> October, Rowntree Park is scheduled for 25<sup>th</sup> November as part of a bulb and tree planting activities and Glen Gardens will take place at the start of the new bowls season in April.
- Green Lane allotments the largest drainage scheme in recent memory was completed at the end of October. This will remove the problem of summer flooding and open up unusable land were 12 new tenants can be accommodated.
- Allotments take up continues to rise a review of occupancy levels in the August (rather than January) shows that we have 968 tenants this year compared to 549 tenants in August 2003. The August date will become the norm for future performance reports.
- River management The interest of boaters have been satisfied in the redevelopment of the Museum Gardens toilets / Lendal Tower. As part of making York Rivers and River Banks more eventful a river based café has been operate from Dame Judy Dench Esplanade this summer. York Rivers Forum met on the 4<sup>th</sup> October and provided help and advice of the 2008 Festival of the Rivers
- Tree management the largest ever work programme to parks and open space trees started this summer following the adoption of a new tree assessment regime in the spring. The process involves using independent assessors to assess a large number of high profile sites on a more frequent basis.
- PPG 17 open space, sports and recreation audit working with officers in City Strategy
  the first ever detailed city wide open spaces audit was published in September as part of
  the Local Development Framework. Work continue to update and improve the audit, and
  as part of the next phase, areas for improvement are being identified.

#### 2. Actions planned but not completed.

#### Commentary

- Review of park attendants duties and roles
- Completion of city wide education pack with Yorkshire Wildlife Trust (YWT). The impact of improved joint working with YWT can been seen in the increase in number of school worked with CYP11.6 (LP6).

This is now scheduled for this winter, the delay is due to other work pressures for the Head of Parks and Open Spaces This is now scheduled for the winter the delay is due to staff vacancies within YWT this summer

# 2007/08 Monitor 2 ~ Park and Open Spaces ~ Lifelong Learning & Culture

			Historical Trend 07/08							08/09	09/10	05/06												
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Unitary Average	PI appears as a Key PI	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded									
	CYP11.3 Number of sites meeting Civic Trust Green Flag Award	Dave	1	2	3	actual				3	3	4												
(LP13)	standards	Meigh		2	3	profile																		
CYP11.6	% of primary schools taking part in Environmental Education	Dave	24%	20%	23%	actual		28%		22%	24%	26%												
(LP6)	Programme	Meigh	20%	24%	22%	profile		22%																
CYP11.9	The percentage of playgrounds that conform to National Playing	Dave	32%	36%	49%	actual					52%	54%	40%											
(LP3)	Fields Association Standards	Meigh	33%	36%	39%	profile				50%	52%	34 %	40%											
	Number of parks & open spaces	Dave	33	33	33	actual					35	35												
(LP15)	with Community Groups attached	Meigh	33	33	33	profile				34														
BVPI	Percentage of residents dis- satisfaction with LA cultural	Dave	11%	7%	7%	actual						50/												
119e (i)	services - Parks and Open Spaces (Bi annual survey)	Meigh		8%		profile				7%		5%												
1.040	Percentage of users satisfaction with Rowntree, West Bank and	Dave Meigh	Dave	e	540/	540/	540/	540/	540/	540/	540/		50%		actual					700/	700/			
LP10	LP10 Hull Road Parks and Glen Gardens. Site based surveys recording Very Good		54%	60%		profile				65%	70%	70%												
LP11		Dave Meigh		Dave		39%		actual					25%	25%			_							
				35%		profile				30%		2070			-									
LP12	Number of sites with management and maintenance	Dave Meigh	5	8	8	actual					10	11												
	plans Amount of land (hectares)			8	10	profile				9		<u> </u>			<u> </u>									
LP14	designated as Statutory Local	Dave Meigh	63.1	63.1 63.1	67.1 63.1	actual profile				67.1	67.1	67.1	183.0		1									
	Nature Reserves (LNR's)  Number of playgrounds and play		3.13	3.29	3.52	actual				07.1														
LP1	areas provided by the council, per 1,000 children under 12	Dave Meigh	2.98	3.29	3.4	profile				3.5	3.6	3.7	2.6											
	Schools programme- No of key	Dave Meigh	67	42	49	actual		50		0.0														
LP7	stage 1 & 2 and preschools events		50	60	50	profile		30		50	60	60												
	Percentage of allotment plots let	Dave Meigh				91%	89%	actual																
LP16	April				90%	90%	92%	profile				91%	92%	93%										

Any PI No. that is shown in yellow indicates that this PI is a Local Area Agreement PI

PI is lower than the lower quartile mark when comparing to available Quartile information for that year
PI is higher than the upper quartile mark when comparing to available Quartile information for that year
Actual is better than the profile by the tolerance factor
Actual is worse than the profile by the tolerance factor

03/P5 Indicates that this PI appears as a Key PI in the CYPP 2007/10 and or supports a Corporate Priority

# Section B: Budget

Parks & Open Spaces	£000
2007/08 Original Estimate (Net Cost) Approved Changes:	1,221
NNDR Budget Adjustments (Corporate)	- 2
Director's Delegated Virements:	
2007/08 Latest Approved Budget (Net Cost)	1,219

2007/08 Latest Approved	d Budget
	£000
Employees	209
Premises	1,121
Transport	9
Supplies & Services	98
Miscellaneous:	
Recharges	204
Delegated / Devolved	0
Other	0
Capital Financing	143
Gross Cost	1,785
Less Income	566
Net Cost	1,219

Significant Variations from the Approved Budget:	
• An extensive survey of the trees in all parks gardens and open spaces has been undertaken. As a result of the inspections a number of problems have been identified with recommendations for action. This is nearly all health and safety work that cannot be delayed and will result in expenditure over and above the budget provision.	+ 35
Higher than expected income increase following the renegotiation of the rent for York racecourse.	- 28
• In order to bring the Parks budget in on line, maintenance expenditure in a number of lower priority areas has been reduced, achieving a saving.	- 15
Net amount of all other minor variations in expenditure and income.	+ 8
Projected Net Outturn Expenditure	1,219
Overall Net Variation from the Approved Budget	0
Percentage Net Variation from the Approved Budget	0%



# Learning, Culture & Children's Services Service Plan Monitor 2 (1 August –31 October) 2007 – 2008

**Service: Sport and Active Leisure (SAL)** 

Service Manager: Jo Gilliland

#### **Section A: Service Plan Initiatives and Actions**

#### 1. Achievements.

- Strategy and planning:
- Active York now has revised its constitutional arrangements and appointment to the
  executive board is finalised. 5 funding bids for Active York's CIF projects are due to be
  submitted to stage 1 by the beginning of December.
- Section 106 funding has been committed to pitch survey work to inform the development
  of a project in Skelton which has come out of the north zone development plan. We are
  also working closely with education planning on the design and specification for the
  sports facilities at the new Joseph Rowntree School and have recently begun the process
  of developing a community use agreement for those facilities.
- We are now piloting our plans for provision of informal sports facilities in new developments, by working with the landscape architects for the Derwentthorpe development to secure a safe purpose built running and orienteering route on the site.
- Leisure facilities:
- Yearsley Pool project opened on time after 16 weeks of repair and refurbishment work.
   Users have returned to the pool quickly due to our marketing and communications plan which included a planned free swimming week in association with the Press.
- Oaklands Pool has been granted planning and is into detail design stage. Consultation being done again with public and staff to ensure the final product is fit for purpose and offers the right mix and quality of provision. Current delay is 6 weeks due to the deferred planning application holding up the design. Projected opening date is June 2009.
- Swim York is currently reviewing its teaching plan, in response to the new ASA national teaching plan which was launched in Oct 07.
- Oaklands management team continues to work towards the quality criteria of QUEST with 2 areas complete. The customer feedback section has resulted in a new process to deal with and monitor customer comments. A new database has been designed to allow all the buildings maintenance to be planned and monitored.
- Physical activity and community sport:
- A York Special Olympics Committee has been convened to develop opportunities for learning disabled adults and young people to compete regionally and nationally.
- Members of the 'First York Boccia Club' recently competed in an individuals competition in Sheffield, and the team also came third in the National Boccia Finals in Nottingham.
- The Physical Activity Co-ordinators have made significant progress in offering opportunities for adults to become more active. Most notably the organisation of the 50+ Games as part of the Older People's Festival.
- The Sure Start partnership, is now supported by a community based exercise leader encouraging hard to reach groups including young mums to engage in dance and physical activity.
- Following a successful funding bid, 2 new multi skills and aquatics community sports coaches began work in Oct
- In August, a Club recruitment day was held in St Sampson's Square to support the voluntary sports sector. Over 20 clubs responded. The day came from issues raised from the city's four sports zones.
- York Athletics Club and Clifton Alliance Cricket Club have both recently received clubmark/accreditation. The area of club accreditation has become a key component of the City's focus sports and visible benchmark of the improvement and development of 'good clubs' in York.
- PE and School Sport
- Annual national survey has returned 90% achievement of children participating in 2 hrs

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PE and school sport per week. This marks a 19% increase from last year with the Jorvik partnership showing the biggest improvement across the county. It also exceeds our stated LPSA2 target by 3%, one year early

- Swimming support has been offered to schools in partnership with Yorkshire water and sixteen York schools will benefit in the future
- Four secondary schools have been offered the opportunity to undertake an action research project in school using PE to impact on a whole school issue.

### 2. Actions planned but not completed.

 Production of the final chapters of the sport & Active Leisure Strategy

#### Commentary

Delayed by aprox 6 months by work on Partnership constitutional arrangements

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### 2007/08 Monitor 2~Sport and Active Leisure ~ Lifelong Learning & Culture

			His	storical Tre	nd			07/08			08/09	09/10	05/06		
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Unitary Average	PI appears as a Key PI	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded
CYP1.1 (LPSA	% of 5 – 16 year olds participating in an average of 2hrs high quality PE and school	Jo		62%	71%	actual		90%			88%	89%	69%	01	This represents a 19% increase in last years figure and has achieved LPSA target one year early by an increase of
12.2)	sport per week within and beyond the curriculum during one complete school year.	Gilliland			75%	profile				80% (85%)					2%. This will now require sustaining through to the measure date of 2009.
CYP11.10	% of pupils who have participated in one or more community sports, dance or multi-skills club with links to the school	Jo Gilliland			31%	actual profile				33%	35%	37%			
CYP14.1	% of pupils involved in sports volunteering and leadership during the academic year	Jo Gilliland			5%	actual profile				8%	12%	15%		04	
CYP14.3 (LS20)	No. of voluntary sports clubs achieving Charter Mark	Jo Gilliland		21	36 30	actual profile				32	34	35			
HCOP2.1 (LPSA 12.1)	% of adult residents participating in at least 30 minutes moderate intensity sport and active recreation (including recreational	Jo Gilliland			24.8%	actual						27.8%			
Í	walking) on 3 or more days a week					profile									
HCOP2.3 (LS1)	centres: Number of swims and	Jo Gilliland	3216	3993	4013	actual	1359	2279			4400	4500			On target to meet end of year KPI - only concern is ensuring Yearsley Pool customers return quickly after the closure. Figures are higher than expected, possibly due to Tadcaster Pool being closed and Edmund Wilson being busier than
	other visits (per 1,000 population		4182	3800	4100	profile	1325	2300	2800	4300					normal. Note - Monitoring period 1 figure altered as did not include July's figures.
SSC9.3 (LS5a)	Number of sports education coaches courses held	Jo Gilliland	40 50	60 60	61 65	actual profile				67	70	72			
SSC9.4	Number of people gaining	Jo	380	360	520	actual				0.					
(LS5b)	qualifications through sports education courses	Gilliland	270	385	360	profile				365	370	370			
SSC9.5	% of the population volunteering in sport and active recreation for	Jo Gilliland			5.5%	actual profile						5.75%			
	at least one hour per week  Percentage of residents who have used on a frequent basis			54%	55%	actual									
SSC12.1 (LY8b)	any sports/leisure facilities, events or courses in the last 12 months	Jo Gilliland	66%	67%	55%	profile				56%	57%	58%			
SSC12.2	% of population that are within 20 minute travel time of a range	Jo				actual									
(LS29)	of 3 different sports facility types of which one has achieved a specific quality assured standard	Gilliland			24.59%	profile				24.59%	42%	57%			
1.00	% of adults participating in at least 30 mins moderate intensity	Jo	24%	66%	000/	actual									
LS8	physical activity (inc. sport) on 5 or more days each week (TalkAbout Survey)	Gilliland	35%	N/A	66%	profile									
13/0	Percentage of residents who have used on a frequent basis	Jo	F70/	45%	45%	actual					47.00/	47.5%			
LY8a	any sports/leisure facilities, events or courses in the last 6 months	Gilliland	57%	58%	46%	profile				46.5%	47.0%	41.5%			

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### 2007/08 Monitor 2~Sport and Active Leisure ~ Lifelong Learning & Culture

			His	storical Tre	end			07/08			08/09	09/10	05/06		
Code	Description of PI	Service Manager	04/05	05/06	06/07		1st Monitor (4 mths)	2nd Monitor (7 mths)	3rd Quarter/T erm	3rd Mon Target (Whole Year)	Target	Target	Unitary Average	as a Key	Reasons/Explanation as to why Monitor 2 target wasn't achieved or exceeded
LS21	% visits to council run leisure facilities from NS-SEC classes	Jo				actual									
1	6&7 compared with % catchment population in same group	Gilliland				profile									
LS22	% visits to council run leisure facilities from 11-19 years	Jo				actual									
	compared with % catchment population in same age group	Gilliland				profile									
LS23	% visits to council run leisure facilities from BME groups	Jo				actual									
2020	compared with % catchment population in same ethnic group	Gilliland				profile									
LS24	% visits to council run leisure facilities from 60+ years	Jo				actual									
L024	compared with % catchment population in same group	Gilliland				profile									
LS25	% visits to council run leisure facilities made by disabled people <60 years compared with	Jo				actual									
L023	% catchment population in same group					profile									
LS26	Subsidy per visit (£)	Jo Gilliland				actual									
		Jo				profile actual									
LS27	Annual visit per sq m	Gilliland				profile									

Any PI No. that is shown in yellow indicates that this PI is a Local Area Agreement PI

PI is lower than the lower quartile mark when comparing to available Quartile information for that year
PI is higher than the upper quartile mark when comparing to available Quartile information for that year
Actual is better than the profile by the tolerance factor
Actual is worse than the profile by the tolerance factor

O3/P5 Indicates that this PI appears as a Key PI in the CYPP 2007/10 and or supports a Corporate Priority

) Indicates local target as LAA indicator was low

### Section B: Budget

Sport & Active Leisure	£000
2007/08 Original Estimate (Net Cost)	2,734
Approved Changes:  • Yearsley Pool R&M Closure Supplementary Estimate (Exec 12/06/07) NR	+ 40
NNDR Budget Adjustments (Corporate)	- 1
Director's Delegated Virements:	
2007/08 Latest Approved Budget (Net Cost)	2,773

2007/08 Latest Approved	Budget
	£000
Employees	1,548
Premises	514
Transport	9
Supplies & Services	407
Miscellaneous:	
Recharges	375
Delegated / Devolved	0
Other	0
Capital Financing	1,609
Gross Cost	4,461
Less Income	1,688
Net Cost	2,773

Significant Variations from the Approved Budget:								
• A deterioration in income due to the transfer of the Edmund Wilson fitness gym in to temporary premises in 2006. Additional funding of £75k was provided in the 2007/08 budget process but dispite some improvement since the first monitor, this has proved insufficient in the face of a higher than expected reduction in users.	+ 48							
• The closure of Yearsley Pool has resulted in a significant net overspend. This was previously reported to the Executive (at £80k) and additional one-off funding of £40k was allocated. In addition the option to seek a venture fund loan of a further £40k was approved. Since then the net overspend has reduced. The variation has been arrived at by comparing the predicted outturn against the base budget increased by £80k (i.e. including the venture fund loan), and is made up of reduced income of £57k offset by a saving in staffiing costs of £21k.	- 44							
• The additional unbudgeted costs relating to the Barbican Centre prior to full handover are estimated to be £80k until 3 December 2007. For each month beyond this an estimated additional £5k will be incurred, mainly on business rate costs.	+ 46							
A surplus on the recharge to the Oaklands facility has been achieved.	- 19							
The impact of the rent review for Waterworld was overestimated in the budget for 2007/08.	+ 13							
The amount of Discretionary Rate Relief awards exceed the available budget.	+ 19							
Net amount of all other minor variations in expenditure and income.	+ 7							
Projected Net Outturn Expenditure	2,843							
Overall Net Variation from the Approved Budget								
Percentage Net Variation from the Approved Budget	+ 2.5%							

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### **Executive Member for Leisure and Culture and Advisory Panel**

4 December 2007

Report of the Director of Learning Culture and Children's Services and the Director of Resources

### CAPITAL PROGRAMME MONITORING 2007/08 - REPORT 2

### **Summary**

- 1 This report is to:
  - inform Members of the likely out-turn position of the 2007/08 Capital Programme based on the spend profile and information to the end of October 2007.
  - advise Members of changes to existing schemes to allow the more effective management and monitoring of the Capital Programme.
  - inform Members of any new schemes and seek approval for their addition to the Capital Programme.

### **Background**

The original capital programme for the financial year 2007/08 was approved at Council on 21 February 2007. A number of amendments were then approved as part of the 2006/07 outturn report and at the first monitor. This has resulted in a current approved Leisure & Culture Capital Programme for 2007/08 which shows gross capital expenditure of £3.001m, with £0.911m of other funding which gives a net capital programme cost of £2.090m. The table below details the approved changes to the 2007/08 capital programme since the original programme was approved in March 2007.

	Gross Spend £m	Other Funding £m	Net Spend £m
Original Capital Programme 2007/08	4.477	0.825	3.652
Slippage and Adjustments from the 2006/07 Outturn report	0.115	0.077	0.038
Monitor 1 Adjustments	(1.591)	0.009	(1.600)
Current Approved Capital Programme 2007/08	3.001	0.911	2.090

### Consultation

3 Not applicable

### **Options and Analysis**

### 2007/08 Scheme Updates

Each major scheme in the capital programme has been reviewed to provide an assessment of its current status. Annex A shows the current approved capital programme and the projected outturn position for 2007/08, together with any slippage that is required into future financial years. Updates are only provided for significant schemes, with progress and variations explained in the following paragraphs.

### York Pools and Indoor Sports Provision (Overall Scheme Cost £9.564m)

- The separate schemes within the overall Pools programme reflect the amendments which were approved by the Executive on 23<sup>rd</sup> October 2007, with the balance of the procurement and legal fees budget, and part of the contingency budget being transferred into the Oaklands and Yearsley Pool budgets. In addition, a further £105k of prudential borrowing was approved and added to the budget for the Sports Centre on the York High site.
- The scheme to undertake repairs at Yearsley Pool has been completed successfully and the pool has now reopened. The additional funding transferred from the procurement and contingency budgets needs to be brought forward into 2007/08 from 2008/09.
- The new Swimming Pool development on the York High site is progressing through the detailed design stage with building work expected to be carried out in 2008. However, the estimated completion date has now been revised to June 2009, meaning that part of the budget in 2008/09 needs to be slipped back to 2009/10. In addition, fee expenditure has been incurred earlier than expected, requiring £50k of reverse slippage into 2007/08.
- An amount of £200k was earmarked for the provision of community facilities for users displaced following the closure of the Barbican. This is currently in the 2007/08 programme but now needs to be slipped into 2008/09, as this is the earliest that this will be required.

### Museum Service Heritage Lottery Bid (Scheme Cost £1.900m)

- The amount of £600k in the programme for 2007/08 now takes account of an amendment made to the profiling of the capital scheme which was approved at Leisure and Culture EMAP on 19<sup>th</sup> October 2007. This report requested that a further £200k be brought forward into 2007/08 from later years of the scheduled programme in order to fund urgent repairs to the roof of the south gallery of the Art Gallery.
- As reported at monitor 1 the remaining contribution of £400k will support works to the Castle Museum and the Hospitium.

### Oaklands Sports Centre Development (Scheme Cost £1.892m)

11 This scheme is now complete with only retentions outstanding.

### Parks and Open Spaces Section 106 Development (Scheme Cost £0.501m)

- Resurfacing and improvement work on the Melrosegate Path in Hull Road Park was completed early in 2007/08. Further footpath improvement works are due to begin shortly in West Bank Park. In addition, the re-roofing work at the maintenance depot in Hull Road Park, and improvements to the surrounding area are scheduled to be carried out this financial year. These projects are being supported by a combination of Section 106, ward committee, and external funding contributions to restore and enhance the park with the long-term aim of meeting the Civic Trust Green Flag Award standard.
- Once these works have been completed it is unlikely that much further work will be commissioned in 2007/08 under this scheme, therefore it is proposed that £100k of this budget be slipped into 2008/09.

### Acomb Library (Scheme Cost £0.750m)

14 Construction work on the improvements to Acomb Library began in August 2007 with a scheduled completion date of February 2008. Work is progressing well with completion now expected to be slightly ahead of schedule.

### **Scheme Additions and Transfers**

15 There are no additional schemes to report as part of this monitoring exercise.

### **Corporate Priorities**

The budgets covered in this report reflect the council's corporate objectives for 2007/08.

### **Financial Implications**

- As a result of this monitoring cycle a number of adjustments to existing schemes within the programme are required. Annex 1 provides a complete view of the 2007/10 Leisure and Culture Capital Programme, taking into account the review of all existing schemes set out in this report.
- The main amendments to the 2007/08 programme are the slippage of £100k of the Parks and Open Spaces Section 106 Development scheme into 2008/09, offset by reverse slippage of £50k on the York High Sports Centre Development.
- The result of the amendments described above is to produce a revised capital programme for 2007/08 of £2.951m funded by £0.811m of external resources, and resulting in a net cost to the council of £2.140m.

Table 2 - Summary of Amendments to the 2007/10 Capital Programme

Gross Leisure and Culture Capital Programme	2007/08	2008/09	2009/10	Total
_	£m	£m	£m	£m
Current Approved Capital Programme	3.001	7.193	1.763	11.957
Adjustments: -				
Scheme Slippage and Reprofiling	(0.050)	(0.250)	0.300	-
Revised Capital Programme 2007/10	2.951	6.943	2.063	11.957

### **Other Implications**

20

Human Resources: not applicable

• Equalities: not applicable

• Legal: not applicable

• Crime and Disorder: not applicable

Information Technology: not applicable

Property: not applicable

### **Risk Management**

There is always a degree of risk associated with operating a capital programme as schemes are developed and implemented. The key to minimising this risk is the effective operation of monitoring and control processes. This report is part of that process, where updated figures and corrective actions are proposed

### Recommendations

- 22 The Executive Member is recommended to: -
  - note the updates to schemes as detailed above
  - agree the scheme reprofiling and slippage reported above and summarised in Annex 1
  - approve the revised capital programme as set out in Annex 1

Reason: to enable the effective management and monitoring of the capital programme.

### **Contact Details**

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Dave Meigh

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Learning, Culture and Children's Director of Resources

Services

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**Specialist Implications Officers** 

**Financial** 

Mike Barugh **Principal Account** Tel No: 554573

Wards Affected: List wards or tick box to indicate all

**Chief Officer Responsible for the report:** 

**Pete Dwyer** 

Director of Learning, Culture and Children's

Report Approved

**Date** 20/11/2007

All

**Simon Wiles** 

For further information please contact the author of the report

**Background Papers:** 

Capital Programme 2007/08 Estimate and Monitoring Files

**Annex** 

Annex A - Approved Capital Programme and Projected Outturn

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### LEISURE & CULTURE REVISED CAPITAL PROGRAMME 2007/08 - 2009/10

						1				1							
		2007/08					2007/08	2008/09			2008/09	2009/10			2009/10	2010/11	
	E	Approved			Monitor 2		Revised	Approved	Monitor 2	M!0	Revised	Approved	Monitor 2	M it 0	Revised	Revised	Total
SCHEME	Expenditure pre 2007/08	Capital Programme	Actual Spend	Variance	Adjustment s	Monitor 2 Slippage	Capital Programme	Capital Programme	Adjustment s	Monitor 2 Slippage	Capital Programme	Capital Programme	Adjustment s	Monitor 2 Slippage	Capital Programme	Capital Programme	Capital Programme
SCHEWE	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)	(£000's)
York Pools and Indoor Sports Provision	249	0	0	0			0	0			0	0			0	0	249
- Prudential Borrowing	0	0	0	0			0	0			0	0			0	0	0
- External Funding	0	0	0	0			0	0	0	•	0	0	0	0	0	0	0
- Net Cost Oaklands Pool	249	290	340	50	U	50	340	4,793	U	-350	4,443	901	U	300	1,201	0	249 5,984
- Prudential Borrowing	0	0	0	0		00	0	1,529		000	1,529	0		000	0	0	1,529
- External Funding	0	0	0	0			0	0			0	0			0	0	0
- Net Cost	0	290	340	50	0	50	340	3,264	0	-350	2,914	901	0	300	1,201	0	4,455
Yearsley Pool	13	867	1,067	200		200	1,067	200		-200	0	0			0	0	1,080
<ul><li>Prudential Borrowing</li><li>External Funding</li></ul>	0	0	0	0			U	0			0	0			0	0	0
- Net Cost	13	867	1,067	200	0	200	1,067	200	0	-200	0	0	0	0	0	0	1,080
Third Pool Contribution	0	0	0	0			0	2,000			2,000	0		-	0	0	2,000
- Prudential Borrowing	0	0	0	0			0	0			0	0			0	0	0
- External Funding	0	0	0	0	•		0	0 000		_	0 000	0			0	0	0
- Net Cost Community Building	0	200	0	-200	0	-200	0	2,000	0	200	2,000 200	0	0	0	0	0	2,000 200
- Prudential Borrowing	0	0	0	-200		-200	0	0		200	0	0			0	0	0
- External Funding	0	0	0	0			0	0			0	0			0	0	0
- Net Cost	0	200	0	-200	0	-200	0	0	0	200	200	0	0	0	0	0	200
Procurement and Legal Fees	44	13	13	0			13	0			0	0			0	0	57
Prudential Borrowing     External Funding	0	0	0	0			U	0			0	0			0	0	0
- Net Cost	44	13	13	0	0	0	13	0	0	0	0	0	0	0	0	0	57
Contingency	0	0	0	0			0	0	Ü		0	99	,		99	0	<b>\$</b>
- Prudential Borrowing	0	0	0	0			0	0			0	0			0	0	<b>(</b>
- External Funding	0	0	0	0			0	0			0	0			0	0	<b>P</b>
- Net Cost Danebury Drive Allotments	30	12	0 12	0	0	0	12	0	0	0	0	99	0	U	99	0	* 17 <b>0.00 E</b> 9.440 42
- Section 106	0	0	0	0			0	0			0	0			0	0	<b>6</b> 0
- Net Cost	30	12	12	0	0	0	12	0	0	0	0	0	0	0	0	0	42
Chapelfields Community Centre	328	0	0	0			0	0			0	0			0	0	328
- Grant	0	0	0	0			0	0			0	0			0	0	0
- Net Cost Museum Service Heritage Lottery Bid	328 137	600	600	0	0	0	600	200	0	0	200	763	0	U	763	200	328 1,900
- Lottery Funding	0	000	000	0			000	0			0	703			703	0	0
- Donations Fund	0	0	0	0			0	0			0	0			0	0	0
- Development Fund	0	0	0	0			0	0			0	0			0	0	0
- Net Cost	137	600	600	0	0	0	600	200	0	0	200	763	0	0	763	200	1,900
Oakland's Sports Centre - Big Lottery Fund (New Opportunities Fund)	1,490 819	62	62	0			62	0			0	0			0	0	1,552 819
- Sport England Grant	0	0	0	0			0	0			Ö	0			0	0	0
- DfES SCA	92	0	0	0			0	0			0	0			0	0	92
- Section 106	108	0	0	0			0	0			0	0			0	0	108
- DfES Devolved Capital Grant	140	15	15	0			15	0			0	0			0	0	155 17
- DfES Seed - Revenue Contribution to Capital	17	0	0	0			0	0			0	0			0	0	17
- NDS Modernisation	30	37	37	0			37	0			0	0			0	0	67
- Venture Fund	107	0	0	0			0	0			0	0			0	0	107
- External Grants	0	0	0	0			0	0			0	0			0	0	_0
- Schools Contribution re Specialism	50	0	0	0			0	0			0	0			0	0	50
- Schools Access Initiative - Net Cost	60	10	10	0	0	0	10	0	0	0	0	0	0	0	0	0	70
Oakland's Sports Centre Pitch	313	27	27	0		U	27	0	U	U	0	0	0	U	0	0	340
- Sport England Grant	247	14	14	0			14	0			0	0			0	0	261
- Section 106	0	0	0	0			0	0			0	0			0	0	0
- Net Cost	66	13	13	0	0	0	13	0	0	0	0	0	0	0	0	0	79 502
Parks and Open Spaces Development - Section 106	301 271	202 193	102 93	-100 -100		-100 -100	102 93	0		100 100	100 100	0			0	0	503 464
		.30	50	. 50		.30	- 50	·		.00		•			•	•	

### LEISURE & CULTURE REVISED CAPITAL PROGRAMME 2007/08 - 2009/10

	Expenditure pre 2007/08 (£000's)		Actual Spend (£000's)	Variance (£000's)	Monitor 2 Adjustment s (£000's)	Monitor 2 Slippage (£000's)	2007/08 Revised Capital Programme (£000's)	2008/09 Approved Capital Programme (£000's)	Monitor 2 Adjustment S (£000's)	Monitor 2 Slippage (£000's)	2008/09 Revised Capital Programme (£000's)	2009/10 Approved Capital Programme (£000's)	Monitor 2 Adjustment S (£000's)	Monitor 2 Slippage (£000's)	2009/10 Revised Capital Programme (£000's)	2010/11 Revised Capital Programme (£000's)	Total Capital Programme (£000's)
- External Contribution	14	9	9	0			9	0			0	0			0	0	23
- Net Cost	16	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	16
War Memorial Gardens	0	30	30	0			30	0			0	0			0	0	30
- Grant	0	20	20	0			20	0			0	0			0	0	20
- Net Cost	0	10	10	0	0	0	10	0	0	0	0	0	0	0	0	0	10
Acomb Library	52	698	698	0			698	0			0	0			0	0	750
- Government Grant	52	623	623	0			623				0	0			0	0	675
- Net Cost	0	75	75	0	0	0	75	0	0	0	0	0	0	0	0	0	75
FUNDING FROM EXTERNAL SOURCES	2,014	911	811	-100	0	-100	811	1,529	0	100	1,629	0	0	0	0	0	4,454
NET COST TO CITY OF YORK CAPITAL PROGRAMME	943	2,090	2,140	50	0	50			0	-350		1,763	. 0	300	2,063	200	10,660
TOTAL GROSS EXPENDITURE	2,957	3,001	2,951	-50	0	-50				-250		1,763		300		200	
Funded by - Grant	0	20	20	0	0	0	20		0	0	0	0	0	0	0	0	20
- Sport England Grant	247	20	14	0	0	0	14		. 0	0	0	0	0	0	0	0	261
Big Lottery Fund (New Opportunities Fund)	819	14	14	0	0	0	14	. 0	0	0	0	0	0	0	0	0	819
- big Lottery Fund (New Opportunities Fund) - DfES SCA	92		0	0	0	0	0	0	0	0	0	0	0	0	0	0	92
- DIES SCA - DfES Devolved Capital Grant	140	15	15	0	0	0	15	0	0	0	0	0	0	0	0	0	155
- DIES Devolved Capital Grant - DfES Seed	140	15	15	0	0	0	15	0	0	0	0	0	0	0	0	0	17
		0	0	0	0	0	U	0	0	0	U	0	0	0	U	U	
Revenue Contribution to Capital     NDS Modernisation	42		37	0	0	0	37	0	0	0	0	0	0	0	0	0	4 <u>2</u> 67 <b>U</b>
- NDS Modernisation - Venture Fund	30 107	37	37	0	0	0	37	. 0	0	0	U	0	0	0	U	U	1670
		0	0	0	0	0	0	0	0	0	U	0	0	0	U	U	180
- Schools Access Initiative	25	0	0	0	0	0	U	0	0	0	U	0	0	0	U	U	ര്
- Lottery Funding	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	Ø
- Sponsorship - External Grants	0	0	0	0	0	0	U	0	0	0	U	0	0	0	U	U	•
	0	0	0	0	0	0	0	0	0	0	U	0	0	0	U	U	47
- SRB Grant	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4 4 675
- Government Grant	52		623	0	0	0	623		0	0	0	0	0	0	0	0	6/5
- Section 106	379	193	93	-100	0	-100	93	0	0	100	100 0	0	0	0	0	0	572
- Schools Contribution re Specialism	50	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	50
- External Contribution	14	9	9	0	0	0	9			0	U	0	0	0	0	0	23
- Prudential Borrowing	0	0	0	0	0	0	·	1,020		0	.,	0		0	0	U	1,529
- Net Cost	943	2,090	2,140		0	50				-350		1,763		300	2,063	200	10,660
- Gross Expenditure	2,957	3,001	2,951	-50	0	-50	2,951	7,193	0	-250	6,943	1,763	0	300	2,063	200	15,114



## Meeting of the Executive Member for Leisure and Culture and Advisory Panel

4 December 2007

Report of the Assistant Director (Lifelong Learning and Culture)

# YORK MUSEUMS TRUST: REVIEW OF THE PERFORMANCE DELIVERY PLAN (2008-13)

### **Summary**

1. This report asks the Executive Member to agree a new Performance Delivery Plan for the York Museums Trust for the period 2008 to 2013.

### **Background**

- 2. The Partnership Delivery Plan (PDP) is a joint agreement between the Council and the York Museums Trust. It sets out:
  - the key objectives of the partnership
  - performance targets and indicators to be met by the Trust and Council
  - performance information to be provided
  - review and reporting procedures
  - partnership arrangements between the Council and the Trust
  - arrangements for the operation of the Yorkshire Museums Gardens
- 3. The original PDP was written in 2002 and covered the first five years of the Trust. The Funding Agreement provides a process whereby it will be formally reviewed by the Council and the Trust at the end of those five years to create a plan for the next five years. Continued funding has already been approved by the Executive for this period.

### Consultation

- 4. This advisory panel received a report in December last year inviting views about issues that should be taken account of in renewing the PDP. Key issues raised at that meeting were:
  - The need to improve storage facilities within the City
  - The potential for York Museums Trust to take a more significant city leadership role on behalf of the Council in co-ordinating the city's heritage sector
  - The potential for friends and volunteering schemes
  - The need for investment into the Castle Museum.

- Development of a 'History of York' brand that could be applied to all different media
- 5. Discussion with YMT over the subsequent period has focussed on these issues and they are reflected in the revised PDP (attached at Annex A).

### **Options**

6. The new PDP must be in place by 1 April 2008. There is further opportunity to redraft the agreement in the light of any final comments or issues raised by members at the meeting.

### **Corporate Objectives**

7. YMT's business plan contributes to a number of corporate objectives including developing opportunities for residents and visitors to experience York as a vibrant and eventful city, improving opportunities for learning, and in strengthening York's economy through investment in the tourism infrastructure. Reinvestment in the museums is an identified priority within the sub-regional investment plan.

### **Implications**

- 8. The report has no additional implications relating to:
  - Finance (see York Museums Trust Funding: Report to the Executive 30 May, 2006)
  - Human Resources
  - Equalities
  - Legal
  - Crime and Disorder
  - Information Technology

### **Risk Management**

9. In compliance with the Council's risk management strategy there are no risks associated with the recommendations of this report.

### Recommendations

10. The Executive Member is asked to approve the new Partnership Delivery

Reason: So that agreed targets and objectives for the partnership can be put in place for the period 2008-13.

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**Contact Details** 

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Ext. 3316 Culture)

Janet Barnes Report  $\sqrt{}$  Date 19.11.07.

Chief Executive Approved

For further information please contact the author of the report

**Background Papers:** 

York Museums Trust

**Wards Affected:** 

York Museums Trust: Review Of The Performance Delivery Plan (2008-13): Report

ΑII

to the Executive Member for Leisure and Culture - 5 December, 2006

*York Museums Trust Funding:* Report to the Executive – 30 May, 2006

**Annexes** 

Annex A Performance Delivery Plan 2008-13

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### **ANNEX A**

# AND YORK MUSEUMS TRUST PARTNERSHIP DELIVERY PLAN 2008-2013





### Introduction

- 1 This Partnership Delivery Plan is a joint agreement between the Council and the York Museums Trust and is an annex to the 'Funding Agreement'. It sets out:
  - the key objectives of the partnership
  - performance targets and indicators to be met by the Trust and Council
  - performance information to be provided
  - review and reporting procedures
  - partnership arrangements between the Council and the Trust
- The Trust is an independent organisation working in partnership with the Council with the aim of delivering a Museums and Gallery service that will become recognised as one of the very best in the country. The Select Committee report on Museums and Galleries in 2007 said:

The Trust strongly recommend that any large local authority museum service motivated to seek improvement should look at the successful models operating in Sheffield and York.

This plan covers years five to ten of the Trust (2008 – 2013). It may, however, be updated by the Council and the Trust during that period in the light of changing circumstances. The Funding Agreement provides a process whereby the Plan will formally be reviewed by the Council and the Trust towards the end of the 5 years in order to create a new plan for the next 5 years.

### **Core Objectives**

- 4 The core objectives of the partnership are drawn from 3 sources.
  - a) The Council's core objectives, particularly:
    - Improve the way the council and its partners work together to deliver better services for the people who live in York
  - b) York's Local Area Agreement, particularly:
    - Modernise the city's economy and increase its competitiveness:
      - o Increase the average length of visitor stay by 1% per annum
      - Achieve a target of a 5% increase per annum in tourism earnings
      - Increase the vitality of the city centre as measured by footfall
    - Widen participation and raise attainment and skills levels throughout the working age population:
      - Increase the number of York residents of working age achieving a first Full Level 2 qualification
      - Increase in the number of Skills for Life qualifications achieved by adults in York
    - Develop the contribution of cultural activities, events and festivals to York's economy:
      - % of respondents who see York as "cosmopolitan" and "vibrant".

- Number of high quality events in the city
- Number of visits to / usages of local authority funded museums / galleries
- Conserve and enhance the existing environment and special character of the city.
- Enhance the capacity of the voluntary and community sector to make high quality provision through support and development of volunteers
- Improve the quality of and access to local cultural facilities
  - o % of residents satisfied with local authority museums and galleries
- Create a diverse programme of cultural and environmental activities, accessible to all, and increase participation in communities with low participation rates
- Help communities become increasingly able to develop and direct their own cultural opportunities
- Raise standards of achievement for children and young people
- Improve enrichment opportunities for children and young people.
- c) The Trust's principal objectives:

### Vision:

Our Vision is for York Museums Trust to play a major part in positioning York as a world class cultural centre.

### Mission:

To cherish the collections, buildings and gardens entrusted to us, presenting and interpreting them as a stimulus for learning, a provocation to curiosity and a source of inspiration and enjoyment for all.

### **Strategic Objectives:**

- To protect and conserve the collections, gardens and building
- To promote access to the collections, gardens and buildings appropriate to the 21st Century
- To create learning opportunities for all and develop innovative programmes springing from the collections, gardens and buildings
- To network and collaborate with partners and contribute to the development of the economic and cultural life of the city and the region
- To raise substantial funds to realise these aims.

### Context

York Museums Trust is now over five years old. The Trust has established itself as a successful independent charitable organisation both within the city and in the museum sector. The Trust has achieved the core objective of halting the long-term decline in the visitor numbers; indeed numbers have increased by 27% from 394,000 in 2002/03 to 502,000 in 2006/07.

- Significant investments and improvements have been made in both the building fabric and care of the collections. A programme of renewals of the display and interpretation of the collections has also begun. An additional £3.5 million has been raised to date and there is now a long term plan to invest to improve the visitor's experience.
- The Trust's role as the carers of the city's heritage enables it to take an interest in the cultural heritage of the city as a whole for both residents and visitors. There is a will to support and work with the city in its plans to improve the quality of the urban environment and the learning potential for a wide and diverse range of people.
- 8 Increasingly the Trust's work is being carried in partnership with other cultural and educational agencies. This has proved a highly successful way of increasing the Trust's impact in the city. These partners include local, regional national and international bodies.
- 9 The Trust now sees itself as an important agent for change outside of the boundaries that the City's museums have traditionally operated. The vision of York Museums Trust to play a major part in positioning York as a world class cultural centre reflects the level of that ambition.
- Over the last five years the context within which the Trust has operated has changed considerably. The Renaissance in the Regions initiative has significantly improved the resourcing of the regional museums. Through this scheme central Government now directly funds a number of the larger museum services in the country. The recent comprehensive spending review has confirmed ongoing support of this national project and the Trust await the final decisions as to the funding of each of the nine regions.
- 11 Certainly the Renaissance project gave a great and necessary boost to YMT in its early years enabling investment in learning, collection management and documentation and the redisplay of the collections. The Trust is in the process of developing a three year plan for Renaissance's further investment in York's museums. The investment is currently around £500k per annum. An important principle of the agreement with government is that Renaissance funding must be truly additional to and not replace local authority funding for museums.
- As YMT has gathered momentum the Trust has been able to operate as a support to the other museums in the region. There have been successful partnership projects with Wakefield and Scarborough with Celebrating Ceramics and a Community Archaeology project with North Yorkshire Archives and again Wakefield and Scarborough which the Trust wishes to continue. The Trust also takes part in the Regional Knowledge Bank and offer support to other museums in a variety of different ways including loans of objects, advice and CPD.
- One of YMT's most important partnerships is the British Museum UK Partnership, of which York is the lead partner for Yorkshire, involving loans of objects, the Portable Antiquities project, exhibitions and joint acquisitions.

### 14 YMT is committed to:

- Working in partnership with National Museums especially the British Museum to bring benefit to York through loans, exhibitions and acquisitions where relevant
- Developing long standing partnerships with regional museums to share our expertise and collections with as wide an audience as possible
- Working with the partners in Yorkshire Renaissance (Hull, Bradford, Leeds and Sheffield) to maximise the impact of the investment
- With the Olympics coming to London in 2012 there has been a change in the landscape for all cultural and heritage organisations with the transfer of some of the lottery funding to the event. This is already beginning to have an impact on the sources for capital projects. This is a most significant change for YMT as all of our buildings require substantial investment over the next two decades. However the Trust has a plan for incremental investment across all the sites based on the support from the City of York Council, trusts and foundations, raising our own funding through commercial activity and increased ticket sales.

### **Key Development Areas**

- In order to achieve our objectives, the Trust is constantly reviewing its organisational structure to make sure that has the right skills. For example the Trust has recently renewed membership of the Enterprises Board which now has an impressive range of successful experts from the commercial sector helping us to be more effective in making money. One of our greatest assets is the Board of Trustees who have guided us over the last five years. Many Trustees are now coming to the end of their terms and so the Trust has selected new Trustees for their skills and experience. In 2008 the Trust intends to start a process of selection by open advertisement and interview.
- With a view to progressing the St Mary's Abbey project the Trust will be appointing a Head Gardener to lead the development of the gardens. In furtherance of the objective to involve a diverse range of people in the Trust's work it will be expanding the Volunteers Manager role from part time to full time. Both of these positions will be funded through Renaissance in the Regions.
- YMT will continue to work in partnership with individuals who are passionate about York and organisations whose business it is to celebrate and understand the city through the History of York project. Our aim is to deepen everyone's understanding of the importance of the city and its history through the new website and other manifestations such as a book, audio visual, trails etc.
- 19 YMT also have worked with other city partners on festivals such as Illuminating York which again the Trust is committed to continuing. The Trust therefore see our remit covering not only the care and interpretation of the buildings and collections in our care but also the wider cultural life of the city itself.
- 20 The key development areas within the Trust's portfolio are:

- St Mary's Abbey, which includes Yorkshire Museum, the Gardens, York Art
  Gallery and the Hospitium. The long term plan to open up the whole of the
  precinct making it accessible through new pathways and interpretation so that
  people can understand the significance of this unique area involves the
  following.
- York Castle Museum through an incremental year-on-year investment in innovative public displays and facilities.

### **Principal Partnership Aims**

- 21 The Partnership will pursue the following:
  - a) York's Cultural Quarter
    - Work in partnership with other funders and cultural and educational institutions to programme events and activities in the Cultural Quarter
    - St Mary's Abbey create identity; promote Cultural Quarter concept
    - Yorkshire Museum redevelop & redisplay
    - Abbey Gardens increase use and public understanding; create new gardens interpret built heritage
    - Hospitium create vibrant & profitable conference centre
    - York Art Gallery provide varied high-quality exhibition programme;
       create a masterplan to transform the building, solving the DDA issues and creating new public space following relocation of the Archives

### b) Castlegate

- Maximise the existing potential of the Eye of York, Castle Museum, Fairfax House, the river and Clifford's Tower in partnership with English Heritage, the city and other partners
- Castle Museum invest substantial sums in new public facilities year-onyear to encourage repeat visits; solve DDA issues
- York St Mary's develop long term strategic uses
- History of York grow number of brand applications; grow users to 500,000 per annum by 2013

### c) Develop new audiences

- Audience Development increase knowledge of audiences; formalise audience contribution to product development; grow to 850,000 visitors per annum by 2013
- Maintain high user satisfaction
- Continue to create new programmes of events and activities across all sites
- Grow the number of visits by York residents:
  - Carry out market research specifically on the interests of York residents

- o Establish a Volunteer Scheme 1000 active members by 2013
- o Produce publicity directed specifically for York residents
- Develop the informal learning public programme
- Develop partnership working with organisations within the city
- Schools & Learning more use by schools through access to collections, web based and outreach & research programme with Universities

### d) The Collections

- Develop a long term plan with the City to improve the long term storage of collections and their access, and the building maintenance with an agreed 20 year building plan, long term loans for capital projects:
  - Create new storage facilities for the Castle Museum Collections
  - Find an alternative storage facility for the material in James Street to improve our control and minimise external risks.
  - Increase storage for the Fine and Decorative Art Collections as part of the redevelopment of York Art Gallery.
  - Resolve the storage of archaeological material excavated from the City of York which is currently housed by York Archaeological Trust.
- Complete retrospective documentation plan.
- Develop and begin a programme of research and publication.

### e) Education strategy

- Develop partnerships with other museums in the region
- Contribute to the regional offer of a comprehensive service to schools
- Continue to develop formal education programmes for 14 to 19 years, HE and FE students: Accessing new parts of the collection
- Build on the offer to less advantaged and hard to reach groups including ethnic minorities, people with disabilities, and special needs
- Develop new workshop programmes and activities to access new parts of the collections
- Develop adult life long learning offers in partnership with existing providers.
- Develop volunteering as, and to deliver, informal learning

### f) The Business Plan

The Partnership will maintain a business plan predicated on the agreed funding to 2015 that has the following objectives:

 The business plan will recognise that the Trust's financial position continues to depend heavily on York Castle Museum. It will be developed to ensure that the public offer at that site is regularly refreshed, particularly whilst major developments take place St Mary's Abbey Precinct.

- The business plan will aim to generate funds which can be transferred to capital from 2008/9 onwards in order to generate match funds for major capital refurbishment projects and to address the back-log of major repairs required.
- The Trust will seek to retain a level of reserves commensurate with the level of financial risk it faces over the life of the business plan. The target is currently £400k, rising to £500k during the life of this plan.
- YMT will aim to deliver 3% efficiency savings per annum in line with the budget (expectations set for local authorities) which it will reinvest in the service.
- YMT will develop other income streams, in particular through its conference and hospitality business, York Venues, centred on the refurbished Hospitium building.
- Renaissance in the Regions this national source of funding will continue
  to support YMT management posts. It also will grow over the next few
  years to support capital work and other revenue programmes. It is an
  important condition of this funding that it is additional to core funding and
  so would be threatened by any reduction in real-terms in the Council's
  funding of YMT.
- The business plan will be developed in such a way that creates a smooth transition into funding for the period 2013-18. This will be negotiated in the light of resources available to the Council and with the objective of maintaining access to Renaissance funding.
- The Council will continue to make available the existing capital pot (originally £1.8m). The Council will continue to seek ways of making further capital available to YMT through its capital programme, through prudential borrowing facilities and through the Council's Venture Fund

### **Review and monitoring**

- 22. The procedure will involve:
  - a) Twice yearly review of performance between the partners:
    - the Trust will provide performance information as set out above
    - senior managers from the Trust (i.e. the Chief Executive and/or the Director of Finance & Business Development) and the Council (i.e., the "Client Officer" and/or the Assistant Director for Lifelong Learning and Culture) will meet to review performance against the agreed indicators. Meetings will be set a year in advance and will normally be held in April and September
    - performance will be reported to the Council's Executive Member in May and October
  - b) annual agreement to Council funding by the Council's Executive Member as set out in the Funding Agreement
  - c) an annual scrutiny process

- d) officers of the Trust will submit the Trust's Annual Report and other agreed performance information to a Council scrutiny body and attend to respond to members' questions
- Within this process information will be provided by the Trust to the Client Officer in the following areas as a minimum:
  - 1) achievement of the principal partnership aims set out above
  - 2) visits to each of the Trust's sites and temporary exhibitions including the number of uses by residents (actual and as a % of all users and segmented into demographic groups)
  - 3) number of hours the collections of the Trust are available to the public during the financial year at each of the sites
  - 4) implementation of agreed capital schemes
  - 5) development of new income streams
  - 6) development of new exhibitions and interpretative services
  - 7) development of collections storage
  - 8) delivery of the education service including the number of school groups using the Trust's services: (a) actual numbers of all school users, and % as compared to all visits; (b) numbers of local school users and % of total city catchments, and number of local people taking up life-long learning opportunities offered by the Trust
  - 9) use and involvement of local people including numbers volunteering
  - 10) achievement of visitor satisfaction (aggregate over the year and by site)
  - 11) level of external investment applied for and secured
  - 12) number of residents consulted through focus groups, surveys and other means including a) young people, b) older people, c) target groups for inclusion
  - 13) copies of management accounts
  - 14) progress on cataloguing the collections and documentation
  - 15) acquisitions and disposals from the collections
  - 16) number of uses of the Yorkshire Museums Gardens for activities and events

### **Partnership Arrangements**

- The Council and the Trust will through this partnership ensure the delivery of Best Value and its principles in order to deliver continuous service improvement.
- 25 The Trust and the Council will continue to explore options for further partnerships:-
  - the Council being mindful of the potential of the museums and art gallery to provide a positive contribution to its cultural, educational, economic, social and environmental agenda
  - b) the Trust being mindful of the experience and specialist services that the Council can offer

- The Trust will represent the Council on museums issues at international, national, regional and local level and continue to advise members of the Council on museums policy. The Trust will provide this service to the Council without charge provided that the work is broadly in furtherance of the objectives of this partnership. (Otherwise a fee can be negotiated).
- The Trust and the Council together will make every effort to work closely with other museum and heritage providers in the city, ensuring that appropriate forms of liaison are used to encourage the development of strong, inclusive partnerships.
- The Trust will maintain a role in the civic life of the city. It will provide facilities for hosting civic events (subject to operational availability) charging for them at cost. The Council will treat the Trust on same terms as an internal Council department with respect to the use of rooms at the Guildhall.
- 29 The Council and the Trust agree to the application of the 'Nolan principles' (The seven principles of public life) to their operations and the partnership working between the two organisations.
- 30 The following objectives will underpin the conduct of partnership business, to:
  - demonstrate responsible governance of the Trust to its principal beneficiaries, the citizens of York, having regard for the extent of funding by the Council
  - b) involve the community in key decisions affecting the objectives, policies and delivery of the services managed by the Trust, making the processes of decision-making as transparent as possible
  - c) work to published standards of collections accessibility and customer care, and to routinely make public the resulting performance attainment
  - d) encourage, and respond to, ideas and suggestions from the community in regard to the display and interpretation of the permanent collections, the subject matter of temporary exhibitions, and the scope of outreach activities
  - e) respond openly and constructively to complaints, demonstrating that they have been adequately investigated
  - f) take such steps as are necessary to be satisfied that the Trust is, as far as is reasonably practicable, meeting the expressed aspirations of the community in regard to museum services.
- 31 The partnership will support the governance arrangements set out in the founding legal documents as follows:-
  - governance of the Trust is overseen by the Board of Trustees, meeting regularly
  - b) the composition of the Board attempts to reflect knowledge and experience of the major activities and responsibilities of the Trust
  - c) community interests are expressly represented by two City of York Councillors being Trustees
  - d) when vacancies occur on the Board, the Trust will seek community candidates for consideration by advertising in local media. The Council will assist in this by advertising for example in the Council newspaper and in Ward Committee newsletters

- e) the Trust publishes details of trustees appointed, their professional qualifications and experience, and a register of their business and public interests
- f) below the board, the management of the Trust is vested in the Chief Executive, working within delegated authorities from the Board
- g) the Chief Executive is supported by a team of senior managers, each responsible for a designated area of activity.

### 32 The following principles will underpin the conduct of business:

- a) the minutes of the meetings are available for inspection on request at each of the three museum / gallery locations, and are made available by the Council using its normal mechanisms [and available on the YMGT the web site (when available)]
- b) strategic plans of principal areas of activity of the Trust, once endorsed by the Board, are also placed on deposit at the Central Library
- other Board papers, unless they are specifically deemed to be confidential, may be inspected by members of the public on request to the Chief Executive's office at St Mary's Lodge
- d) Board meeting agendas will normally be available for inspection at the three museum / gallery locations and on the YMGT the Trust's website in advance of each meeting
- e) a report of recent business is included in the quarterly CYC newspaper
- f) the Trust publishes a public Annual Report, and a mid-year performance update
- g) the AGM is held in public, and details are promulgated in local media
- h) an annual 'Meet the Trustees' event is held, giving the public the opportunity to question the Board on performance and future plans

### 33 The Trust will also aim to:

- establish a number of advisory bodies to work with groups and individuals in specific / specialist areas of activity. Representation from appropriate local groups, etc. will be sought
- b) develop a consultation strategy which specifically includes seeking the views of young people on specific aspects of the trusts services and future plans.
- 34 Public consultation will be carried out on any issue of major public impact. Mechanisms of effective consultation with the public appropriate to the issue in question will be discussed with the Council, who will assist the Trust in carrying out consultation.

### **Role of the Council**

### 35 The Council will:

- Support YMT's vision of positioning York as a world class cultural centre
- Ensure that YMT's ambitions fit with and are part of the Council's economic development plans
- Enable YMT to become involved in relevant key strategic partnerships

- Involve YMT at an appropriate level in City projects of cultural importance
- Actively support YMT's work to raise investment funding from external sources

### **Principles**

The Partnership will ensure that the service is operated in accordance with the Museums Association Code of Ethics and will take all necessary steps to maintain the Registered status of the Museums and Gallery, and the Designated status of their collections.



# Meeting of the Executive Member for Leisure and Culture and Advisory Panel

4 December 2007

Report of the Assistant Director (Lifelong Learning and Culture)

### Football Pitches Strategy

### **Summary**

1. This report advises member of the findings of Active York's (the city's Sport & Active Leisure partnership) playing pitch analysis and their plans for improving provision in the city. It also makes recommendations for how the Council can contribute to delivering this playing pitch strategy including developing a funding application and employing a project officer.

### **Background**

- 2. A chapter of Active York's sport and active leisure strategy addresses supply and demand of turf playing fields. This sports pitch analysis and strategy (annex 1) has identified that the city currently has a shortage of mini and junior soccer pitches (31 and 9 respectively) and junior rugby league pitches (16). Taking into account population projections for 2015 and also assuming that the work that is being undertaken to increase participation in sport is successful, the deficit will increase to 64 mini soccer pitches, 17 Junior soccer pitches and 19 junior rugby pitches. However, there are a number of other pitches in the city that have not been included in the analysis, as they have no community access. Many of these are on school sites.
- 3. The analysis also considers pitch quality and identifies that the City has a significant problem with regard to the quality of the pitches available and their associated ancillary facilities. It specifically makes reference to the need for playing surfaces that are safe for match play and free from dog fouling. Many school sites have no community changing facilities and community club sites often have dated changing facilities with only single sex provision. Many pitches are uneven or poorly drained and in these cases usage is limited to weekly (or less) during wet weather in order to maintain league standards.
- 4. The strategy next identifies the key priorities for the city with regard to playing pitch provision. These include:
  - ensuring that sports people have access to safe and secure facilities which
    are managed and maintained appropriately and that cater for the specific
    needs of the users. We can no longer expect formal sport to be played on
    areas of open space at risk of dog fouling and littering, with no changing and
    ancillary facilities.

- retaining and enhancing existing sites. We must invest in existing sites to improve their quality and increase their capacity. Where clubs are already using and maintaining sites Active York will support the on-going use including where possible offering assistance with ground improvement and development.
- The provision of new pitches should be through extension and expansion of existing high quality sustainable sites. New facilities must only be considered if they are filling an identified gap in provision and if a suitable infrastructure exists or can be created to manage and maintain them.
- Sports trends and participation rates shift over time and the possibility of developing generic pitches or converting existing surplus pitches to generic ones that could be used for soccer, rugby league and rugby union, rounders or other sports activities should also be explored.
- 5. The strategy document then identifies a number of specific actions that should be undertaken within each geographical zone to help reduce the unmet demand for facilities. These include:
  - Active York must continue to make recommendations to City of York
    Council on how developer's sports contributions can be spent in the zone
    to provide maximum community benefit.
  - Work should be undertaken with schools to encourage community use and the development of appropriate community use agreements to benefit both the schools and the community. This has to balance the need for pupil and young people's safety against the demands of open access.
  - Opportunities to improve the pitches on the Knavesmire should be explored including the possibility of isolating some pitches and limiting the access to them.
  - As development of the new facilities at Clifton Moor begins the site managers should be invited to participate in zone discussions about increasing community access to pitches, to help make the best use of any new pitches in the North.
  - As the new pitches are developed in the zone the operators must be supported to offer community access and assisted to provide sustainable high quality facilities
  - As the new synthetic pitch is developed in the zone the operators must be supported to offer community access and assisted to provide sustainable high quality facilities which complement the existing grass pitches.
- 6. In addition to the strategic work on facility needs, council officers are heavily involved in sports development related to the use of the city's pitches in particular football development work. Football is recognised as making a significant contribution to sport and physical activity levels in York (football is the second highest participation sport for males in York as shown in the national Active People participation survey). It takes many forms from the organised Saturday afternoon and Sunday morning leagues, to informal friendlies and casual kickabouts. Participation in the sport is rising particularly in junior football clubs, a rapidly developing ladies and girls league structure,

- an increasing level of participation by people with disabilities and targeted groups with critically low participation levels in physical activity as shown by the Active People survey.
- 7. In recent years the sport of football has found itself relatively cash rich, mainly through the availability of significant funds from major TV deals, and able to invest in the sport at grass roots level. Funding from the Premier League, and a top slice of the sports lottery fund, has started to filter into football to sustain this development and develop wider participation in the Sport. This is vital to ensure the sustainability of the sport, and maintain high participation levels in light of competition from new and developing sports. The Football Foundation is the UK's largest sports charity and is funded by the Premier League, the FA, Sport England and the Government.
- 8. The Football Foundation has published criteria to support grass roots football bids for these funds. Their priority is provision and enhancement of grass playing pitches and ancillary facilities. In order to direct this funding to the areas where it can have the greatest impact all local authority areas have been asked to put together a local strategic football plan that can inform and advise all potential bids for external funds.

### Consultation

- 9. Active York carried out extensive consultation with residents and sporting organisations in the city and the region during the preparation of the Playing pitches strategy papers. The document has the support of the geographic sports zones, the sport community and Sport England Yorkshire.
- 10. The Council are working with community club representatives on potential pitch improvements on the knavesmire; no project will be developed without their full commitment. Meetings have already taken place with senior representatives of the Football Foundation, which have highlighted their desire to support a project on the knavesmire that will reinstate the knavesmire as a hub for grass roots football. Any scheme developed would be the subject of extensive community consultation to ensure it is appropriate for all of the knavesmire's user groups.
- 11. Each of the community groups that are applying for Football Foundation support have begun local community consultation and as part of their application have to demonstrate that their schemes have local community backing.

### **Progress to date**

- 12. A significant amount of work has been carried out on delivering the aspirations of the strategy by Active York and its partners, including the Council. Some examples are:
  - Active York has compiled an investment portfolio for the city, identifying projects, which would involve the creation, improvement and expansion of playing pitches and associated facilities.
  - The council has invested developers' Section 106 sports funding in projects to improve pitch drainage, develop changing facilities, acquire additional

- land for junior pitches and to erect fencing to protect pitches from dog fouling.
- Approximately 20 voluntary sector clubs, including many junior football clubs, have made contact with the Football Foundation and the council about funding and support for their facility development schemes. These projects total around £5m in value.
- The Council has begun negotiations with a number of community organisations about the potential to improve the changing and ancillary facilities on the Knavesmire and to improve the playing conditions of some pitch areas.
- A number of additional schools have prepared community use agreements allowing community clubs access to additional pitches.

### **Options**

- 13. Despite the progress that has been made so far there is still a great deal that can be done to enhance the city's pitch provision. The Council as the owner and operator of approximately 50% of the pitches (many on school sites) must play an important part in the work. The Council should continue to:
  - Encourage schools to invest in their sports facilities and to make them available for community use. Where appropriate section 106 monies could be invested to make facilities accessible by community groups. This may include contributions to fencing, floodlighting or pitch improvements.
  - Target section 106 funding directly into projects identified by Active York and the sports zones, following the principles set out in paragraph 4 above. The contributions that we are able to make with this funding is often small, but can be enough to draw down funding from other sources and to demonstrate the council's support for schemes.
  - Offer sports development and facility design and planning advice to voluntary and community sports clubs. This supports the clubs to apply for external funding, to articulate their plans for developing their sport and their club and to design facilities that best meet the needs of their users and comply with best practice design guidance.
- 14. There are now opportunities for the council to take an increased role in the delivery of the city's pitch strategy. The Football Foundation has indicated that, because of the existence of our pitch strategy, our enthusiastic voluntary sector and our investment plan, it is keen to work further with York on grass roots football development. They are keen to work with us to enable our approximately 20 projects to progress through the funding process. They are willing to assist us preparing a football specific plan for the city and for each of our projects that are approaching the foundation for funding to be embedded in the football delivery system for the city. To support this we have received an indication from the foundation that they are willing to contribute 50% funding towards a 5-year football project development officer for York on the condition that the Council can fund the remainder. The post holder would be required to:
  - Prepare a football development plan for the City of York Council

- Help the 20 or so projects that already exist to write their funding applications, sports development and business development plans.
- Help the groups mentioned above deliver their projects and to implement their plans
- Monitor how the groups have spent their grants and ensure that they are doing what they set out to do to make sure that football in the city benefits fully.
- 15. More specifically for the Council:
  - The post holder would work with the Council and community groups to investigate how best to develop the pitches and ancillary facilities on the Knavesmire to meet the needs of all users. This project has been identified specifically by Active York as it will have a significant impact on the accessibility of pitch facilities in the city.
  - If the project proves feasible, apply to the Football Foundation on behalf of the Council for funding for the Knavesmire project and using that funding and section 106 contributions project manage its delivery.

### **Analysis**

16. Without this post the Sport & Active Leisure team will have no capacity to undertake any of the tasks listed above. This will not only limit the contribution the council can make to the city's pitch strategy but will also put all of the voluntary and community football projects at risk as there will be very limited resources to support these schemes. It is therefore proposed that subject to the availability of match funding authority to establish a post with an appropriate grade and job description is delegated to the Director of LCCS.

### **Corporate Priorities**

17. Providing the widest and most accessible range of high quality sports and recreation facilities for the City is essential for the enjoyment and well being of the community and helps to deliver the council's priority of improving the health and lifestyles of the people of the city. Section 106 Agreements are important in ensuring that facilities are delivered and significantly contribute to improving the condition and appearance of publicly accessible spaces. As the Active People data indicates these projects are also key to offering opportunities to improve the life chances of targeted groups in the city.

### **Implications**

### Financial:

- 18. The development of the funding application has the potential to generate significant sums of capital resource for the city. The council's contribution to any capital schemes will be limited to allocating its S106 contributions and there is not expected to be any call on the council's own capital fund.
- 19. There are currently no revenue resources available within the Sports & Active Leisure budget to support the project officer post. Officers will explore options for generating additional revenue in order to fund the post but no appointment will be made until a secure funding source has been identified.

### **Human Resources:**

- 20. Recruitment to a new post, if agreed, will be made in accordance with the Council's Recruitment and Selection Procedures and Establishment Control processes
- 21. There are no legal, equalities, crime and disorder, or IT implications.

### **Property:**

22. This strategy should be supported by the completion as soon as possible of a Service Asset Management Plan which will enable the priorities set out and the analysis undertaken to be incorporated into an asset plan which will identify options to close the gap between need and current provision and map a way forward to deliver the changes needed, taking into account cost, funding streams and opportunities.

### **Risk Management**

23. There are no risks of this report as no work that has not been identified in the Sport & Active Leisure service plan will be done and no additional expenditure incurred unless full funding is secured for the football development post. However the risk of not funding the post is that the city may loose some or all of the £5M of investment in pitch facilities that is planned.

### Recommendations

- 24. The Executive Member is asked to agree that:
  - A post of Football Project Officer should be established subject to match funding being identified
  - Officers work with local community and voluntary groups to develop a feasible project for pitch and ancillary facility improvements on the Knavesmire without jeopardising the other uses of the land, and when such a project is developed seek appropriate external partnership funding to deliver it

Reason: To improve the quality of playing pitches available in York.

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Wards Affected: All ✓

### For further information please contact the author of the report

### **Annex**

Active York's playing pitch chapter from the Sport & Physical Activity Strategy.

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# **Playing Pitches, Audit & Planning Tools**

## What analysis have we done?

Using a nationally recognised tool designed by Sport England, Active York have undertaken an analysis of the number and quality of team sports pitches in relation to the current and future demand for these pitches in York.

This process has provided the city with a flexible planning tool which can be used to assess the impact of planned and theoretical playing pitches on the city. City of York Council now hold a database that has information on pitch quantity, quality and accessibility.

This tool is available to be used by anyone planning new facilities, planning residential developments, raising funding for pitches or just interested in sports provision in the city. Queries on the current situation in terms of facility and pitch provision can be made to the council, who will also be able to use the tool to assess the impact of various facility development scenarios.

The following information is based on the levels of provision and the population projections in May 2006, An updated version of this chapter will be available on an annual basis.

# Pitch supply.

This process has shown that the city currently has a shortage of mini and junior soccer pitches (31 and 9 respectively) and junior rugby league pitches (16). Running the system using population projections for 2015 and also assuming a 10% increase in participation over this time indicates that the deficit will increase to 64 mini soccer pitches, 17 Junior soccer pitches and 19 junior rugby pitches.

There are a number of other pitches in the city which are not currently available for community use. Many of these are on school sites.

Statistical analysis indicates that the city has a surplus of cricket pitches, the bulk of these are at community accessible school sites. There is little scope to increase usage of these on a flexible, ad hoc basis. Cricket matches need ancillary facilities, score boards etc.

However to make the most of these pitches the land should be used for cricket development work, this should include after school work to create clubs/teams.

# Pitch Quality.

Despite the relatively high number of pitches in the city and the number of possible routes to securing access to more pitches the City has a significant problem with regard to the quality of the pitches available and their associated ancillary facilities. Many school sites have no community changing facilities, many community club sites have dated changing facilities often with only single sex provision. Many pitches are uneven or poorly drained in these cases usage is limited to weekly (or less) during wet weather to maintain league standards. Where pitches are in poor condition resources should be channelled into pitch improvements which will effectively serve to increase the pitch capacity in the city by allowing more matches and training on the same pitch area.

#### What do we need to do?

We must ensure that sports people have access to safe and secure facilities which are managed and maintained appropriately and that cater for the specific needs of the users. We can no longer expect formal sport to be played on areas of open space at risk of dog fouling and littering, with no changing and ancillary facilities.

The City's main priority must be to retain and enhance existing sites. We must invest in existing sites to improve their quality and increase their capacity.

Where clubs are already using and maintaining sites Active York will support the on-going use including where possible offering assistance with ground improvement and development.

While new pitches are clearly going to be needed to cater for the growing demand if possible this should be through extension and expansion of existing high quality sustainable sites. New facilities must only be considered if they are filling an identified gap in provision **and** if a suitable infrastructure exists or can be created to manage and maintain them.

Sports trends and participation rates do shift over time and the possibility of developing generic pitches or converting existing surplus pitches to generic ones, which could be used for soccer, rugby league and union rounders or other sports activities should also be explored.

Active York must continue to make representation to City of York Council on how developers, sports contributions can be spent in the zones to provide maximum community benefit.

## South Zone

Carrying out the analysis separately for each individual zone demonstrates that the South zone currently has an under provision of approximately 4 mini soccer pitches and 1 junior soccer pitch and that by 2015, with population and sports development growth, this will have increased to a shortfall of 10 mini pitches and 4 junior soccer pitches.

The zone has an additional 6 Junior pitches and 5 mini pitches on schools sites that currently offer no community access. Making these available would greatly reduce the shortfall in pitch supply both now and in the future.

Despite the pitches on the Knavesmire being located in the South zone, they have not been included in the analysis here as their open access nature means there is little potential to improve the quality of the pitches, reduce the health and safety risks for players from dog fouling or add appropriate ancillary facilities.

The South zone development plan has identified the need for:

- ⇒ Additional junior pitches for Bishopthorpe FC
- ⇒ Additional pitch space at Heslington
- ⇒ Improved and additional pitches in Fulford to accommodate the growing population.

Delivering each of these projects would contribute significantly to reducing the shortfall in pitches and providing capacity to increase community participation.

The zone action group have also identified the opportunity to increase community provision by improving access to the sports pitches at Imphal barracks

# Recommendations for pitch development in the South zone.

- ⇒ Work should be undertaken with schools to encourage community use and the development of appropriate community use agreements to benefit both the schools and the community.
- ⇒ Opportunities to improve the pitches on the Knavesmire should be explored including the possibility of isolating some pitches and limiting the access to them.
- ⇒ Assistance and support should be given to the South Zone action group and the constituent sports groups to deliver the projects set out in their development plan.

⇒ Active York must continue to make recommendations to City of York Council on how developers, sports contributions can be spent in the zone to provide maximum community benefit.

## North Zone

participation.

The North zone currently has an under provision of approximately 3 mini soccer pitches, 3 junior soccer pitch and 4 junior rugby pitches. By 2015, with population and sports development growth, this shortfall will have increased to 13 mini pitches and 6 junior soccer pitches and 7 junior rugby pitches.

The zone has an additional 12 Junior pitches and 5 mini pitches on schools sites that currently offer no community access. Making these available would greatly reduce the shortfall in pitch supply both now and in the future.

Outline planning approval has been granted for a sports complex at Clifton Moor which would include indoor facilities as well as outdoor cricket, football and 5-a –side football pitches.

The North zone development plan has identified the need for:

- ⇒ The acquisition of land to provide additional pitches in Strensall
- ⇒ Rawcliffe recreation association to improve their pitches to raise the amount of usage the site can accommodate.
- ⇒ New Earswick Sports Club to improve the drainage of their pitches
- ⇒ Skelton recreation association to develop changing facilities for their pitches. This will open these facilities up to a broader audience. Delivering each of these projects would contribute to reducing the shortfall in pitches and providing capacity to increase community

# Recommendations for pitch development in the North zone.

- ⇒ Work should be undertaken with schools to encourage community use and the development of appropriate community use agreements to benefit both the schools and the community.
- ⇒ Assistance and support should be given to the North Zone action group and the constituent sports groups to deliver the projects set out in their development plan.
- ⇒ Active York must continue to make recommendations to City of york Council on how developers, sports contributions can be spent in the zone to provide maximum community benefit.
- ⇒ As development of the new facilities at Clifton Moor begins the site managers should be invited to participate in zone discussions about

increasing community access to pitches, to help make the best use of any new pitches in the North.

## East Zone

The East zone currently has an under provision of approximately 3 junior soccer pitch and 4 junior rugby pitches. By 2015, with population and sports development growth, this shortfall will have increased to 4 mini pitches and 4 junior soccer pitches and 5 junior rugby pitches.

The zone has an additional 3 Senior soccer pitches, 3 Junior pitches and 2 mini pitches on schools sites that currently offer no community access. Making these available would greatly reduce the shortfall in pitch supply both now and in the future. City of York council is currently working with one of these schools to draw up a community use agreement for its current and future planned facilities.

Outline planning approval has been granted for 2 new junior pitches in the zone work will be needed to promote the opportunities these facilities will offer for community use.

The East zone development plan has identified the need to:

- ⇒ Acquire adjacent land to create new pitches at Dunnington sports club to develop cricket and football on the one site.
- ⇒ Develop new changing facilities at York St John's pitches on Hull Rd to cater for broad community use.

# Recommendations for pitch development in the East zone.

- ⇒ Work should be undertaken with schools to encourage community use and the development of appropriate community use agreements to benefit both the schools and the community.
- ⇒ Assistance and support should be given to the East Zone action group and the constituent sports groups to deliver the projects set out in their development plan.
- ⇒ Active York must continue to make recommendations to City of York Council on how developers, sports contributions can be spent in the zone to provide maximum community benefit.
- ⇒ As the new pitches are developed in the zone the operators must be supported to offer community access and assisted to provide sustainable high quality facilities

# West Zone

The West zone currently has an under provision of approximately 7 mini soccer pitch and 9 junior rugby pitches. By 2015, with population and

sports development growth, this shortfall will have increased to 17 mini pitches, 2 junior soccer pitches and 10 junior rugby pitches.

The zone has an additional 9 Junior soccer pitches, 7 mini soccer pitches and 1 junior rugby pitch on schools sites that currently offer no community access. Making these available would greatly reduce the shortfall in pitch supply both now and in the future. City of York council is currently working with one of these schools to draw up a community use agreement for its current and planned facilities.

A new synthetic pitch is being developed at York College, while this does not affect the number of grass pitches in the zone it will accommodate a high volume of training and 5-a-side competition. This will reduce the wear on grass pitches and potentially increase the capacity for matches.

The West zone development plan has identified the need to:

- ⇒ Create new outdoor sports facilities in Copmanthorpe, including a MUGA to accommodate team training and therefore take some of the wear off the pitches, which will increase their capacity for matches.
- ⇒ Expand the playing pitch area for Dringhouses Football Club to accommodate the increasing number of players.

# Recommendations for pitch development in the West zone.

- ⇒ Work should be undertaken with schools to encourage community use and the development of appropriate community use agreements to benefit both the schools and the community.
- ⇒ Assistance and support should be given to the West Zone action group and the constituent sports groups to deliver the projects set out in their development plan.
- ⇒ Active York must continue to make recommendations to City of York Council on how developers, sports contributions can be spent in the zone to provide maximum community benefit.
- ⇒ As the new synthetic pitch is developed in the zone the operators must be supported to offer community access and assisted to provide sustainable high quality facilities which complement the existing grass pitches.



# Meeting of the Executive Member for Leisure and Culture and Advisory Panel

4 December 2007

Report of the Assistant Director (Lifelong Learning and Culture)

# **Acomb Library Learning Centre Update**

## **Summary**

- This report details progress made on the extension and refurbishment of Acomb Library to create a new Library Learning Centre and seeks agreement on:
  - the proposed opening hours
  - the naming of the centre
  - the provision of refreshments

## **Background**

- 2. In 2005 the Scrutiny Board developed a vision for a 21st century library service; that vision put learning at the heart of the service. As a result, the Library Service has spent the last two years working in partnership with Adult and Community Education developing the concept of library learning centres. It is planned to have 5 such centres at Acomb, New Earswick, Clifton, Haxby and Tang Hall libraries.
- 3. In 2006 a successful capital bid was made to the Learning and Skills Council to transform Acomb Library into the first Library Learning Centre. This bid was supported by £75k of matched funding from the Council's capital programme.
- 4. Construction work began in August 2007 with a completion date for the beginning of February 2008. Current indications are that the project is within budget and will be completed a little ahead of time.
- 5. The centre will be the first community based adult learning facility that has been developed in the city, and will boast state of the art learning rooms, and a completely new and exciting library layout: York's first Library Learning Centre.

#### Consultation

6. There has been ongoing consultation with the local community. Officers visited both Acomb and Westfield Ward Committees to explain the potential of the new building and the public have been invited to send in their comments on the services they would like to see in the new building. The things that people said they wanted were more books, quiet study space, a café and an exciting children's area. It should be possible to provide all of these and more.

Consultation will continue, including the type and range of adult education programmes that people would like to be on offer at Acomb.

## Issues remaining to be resolved: Options and Analysis

7. There are still some outstanding issues that need to be resolved for the new library learning centre and officers are continuing to sort out these operational considerations. There remain three areas where guidance is sought from members and these are outlined below.

## **Opening Hours:**

- 8. The proposed opening hours are based on the premise that the building will be open as a library learning centre rather than just a learning centre or a library. The proposal increases the total opening hours by 16½ a week (4 a week to the general public), as part of a more flexible approach to staffing the centre. This is crucial to the concept of the library learning centre and will ensure that the learning is seen as a central activity for the library. Staff timetables have been drawn up and following a period of consultation staff have agreed to changing their hours of work.
- 9. The following tables show the proposed new opening hours against the previous opening hours:

	Fioposeu
Monday	9.00 – 21.30
Tuesday	9.00 - 21.30
Wednesday	9.00 - 21.30 *
Thursday	9.00 - 21.30
Friday	9.00 – 17.00
Saturday	9.00 - 14.00

rievious	
9.00 - 19.30	
9.00 - 19.30	
9.00 – 12.30	
9.00 – 17.00	
9.00 - 19.30	
9.00 – 12.30	

- \* On Wednesdays the building will be available exclusively for hire for training, conferences and other activities.
- 10. The Wednesday opening for hire is key to the successful operation and viability of the centre. It will enable the facilities to be made available for hire as meeting rooms and small conference facilities, and for community events and activities. There will also be opportunities for some income generation when the facilities are not being used for learning for example during the school holiday periods and at the start and finish of the school term. The building will be available on a Friday evening for targeted activities for young people and this idea is being taken forward with Youth Services.
- 11. Opening hours will be kept under review once the centre is in operation and further consultation with the local community will take place.

#### A new name for the new building:

12. In developing the strategy for library learning centres several ideas have been considered as to what they should be called. In Tower Hamlets, for example, their centres are called IDEAS stores. Clearly, "library learning centre", although descriptive does not express the spirit of the new centres as exciting

and vibrant places. Therefore it is proposed to brand the Library Learning Centres as "Explore". This will be adopted at Acomb first and then rolled out to the other 5 library learning centres in the city (York, Clifton, Tang Hall, Haxby and New Earswick). It will also be used to market strands of our service, for instance "Explore Reading", "Explore Learning", "Explore your Family History" and so on.

13. It is also important to retain the term library as it is instantly recognised and understood and it is therefore proposed that it will appear in the strap line for the centres – Explore at Acomb Library Learning Centre. Detailed designs for the signage have not yet been developed but following member approval this process can begin with some urgency.

#### **Refreshments:**

- 14. Key to the success of the Library Learning Centre, and a prime consideration in the design, is the concept of a "transitional space" where refreshments would be offered and where members of the public could relax and spend time. It is important that the front of the building is a vibrant, welcoming space but also one that attracts people to visit. There are three options for how refreshments could be provided:
  - a) Vending machines This would have some clear advantages. Refreshments would be available with minimum staff input and little upfront investment would be required. However, the range and variety of drinks and food would be limited, and lack of staffing could mean that the area would be inappropriately used and become messy.
  - b) Staffed café:
    - i) provided on a contracted model This would be the preferred model as it deliver our requirements without distracting from the core work. However, it is not yet clear whether this model would be financially profitable enough for it to be considered by a commercial organisation.
    - ii) directly managed through the library service This would mean more control of the facility, particularly over quality, and greater flexibility. It would, however, bring some financial risk.
- 15. Longer visiting times and attracting visits for more than one reason are key to the success of the new facility. Of the options above, the vending only option is the least appealing, although it is unlikely to be practicable to have a fully staffed facility for all the opening hours and a combination of vending and staffed facilities may be appropriate.
- 16. It is therefore recommended that a staffed facility is pursued. If members agree the next step would be to work up a business model for the café testing the commercial market as part of that process in line with the Council's procurement procedures. It is proposed that the decision on the final arrangement is delegated to the Director of LCCS including the establishment of any new post or posts if appropriate on the basis that:
  - There will be no cost to the Library Service budget (and ideally some profit)
  - Financial risk to the service is minimised.

Best value is obtained

## **Corporate Priorities**

- 17. The concept of Library Learning Centres contributes to the following corporate objectives:
  - Increase people's skills and knowledge to improve future employment prospects
  - Improve the life chances of the most disadvantaged and disaffected children, young people and families in the city

It also contributes to the five outcomes from the Lifelong Learning and Culture Plan:

- Making York More Eventful
- Engaging in Learning
- Being Healthy
- Building Stronger, Safer and Greener Communities
- A Vibrant Cultural Infrastructure

## **Implications**

#### 18. Financial

### **Opening Hours:**

The additional opening hours were accounted for in the library restructure proposals agreed by members earlier this year. The costs can be contained within existing Libraries staffing budgets as the additional hours are delivered by alterations to working patterns rather than any increase in actual staff hours.

#### Name Change:

The additional costs associated with change of signage and documentation are estimated at £500. These costs will be funded from the Acomb Library capital project budget and existing Library revenue budgets.

#### Catering:

If this decision on catering is to be delegated to the Director of LCCS then this will be subject to any proposal being at worst cost neutral. The potential for increased income generations will also be explored.

19. There are no Human Resources, Equalities, Legal, Crime and Disorder, Information Technology, or Property implications arising from the recommendations.

#### **Risk Management**

20. In compliance with the Council's risk management strategy the main risks that have been identified are those which could lead to the inability to meet business objectives, leading to financial loss and non-compliance with legislation. Measured in terms of impact and likelihood, the risk score has been assessed at 9, placing the issue in the Low category as an acceptable risk. This means that the risks will be regularly monitored.

#### Recommendations

- 21. The Executive Member is asked to agree:
  - the proposed opening hours for the centre
  - naming the centres "Explore"
  - To pursue a staffed catering facility and to delegate the detailed arrangements to the Director of LCCS subject to any proposal being at worst cost neutral

Reason: In order that planning and promoting the service can move forward.

#### **Contact Details**

#### **Author:**

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## **Chief Officer Responsible for the report:**

Charlie Croft Assistant Director (Lifelong Learning and Culture)

Report  $\sqrt{\phantom{a}}$  Date 20.11.07. Approved

# **Specialist Implications Officer:**

Richard Hartle LCCS Finance Manager 554225

Wards Affected: Acomb and Westfield

## For further information please contact the author of the report

#### **Background Papers:**

21st Century Learning: 21st Century Libraries – Report to the Executive

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